

# Pension Funding

Alameda

City Council Presentation

February 20, 2024



# Pension Agenda



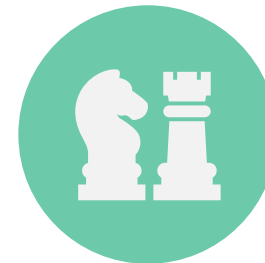
CalPERS  
Pension Basics



Comparison to  
Other Agencies



Changes  
to CalPERS &  
Their Impact



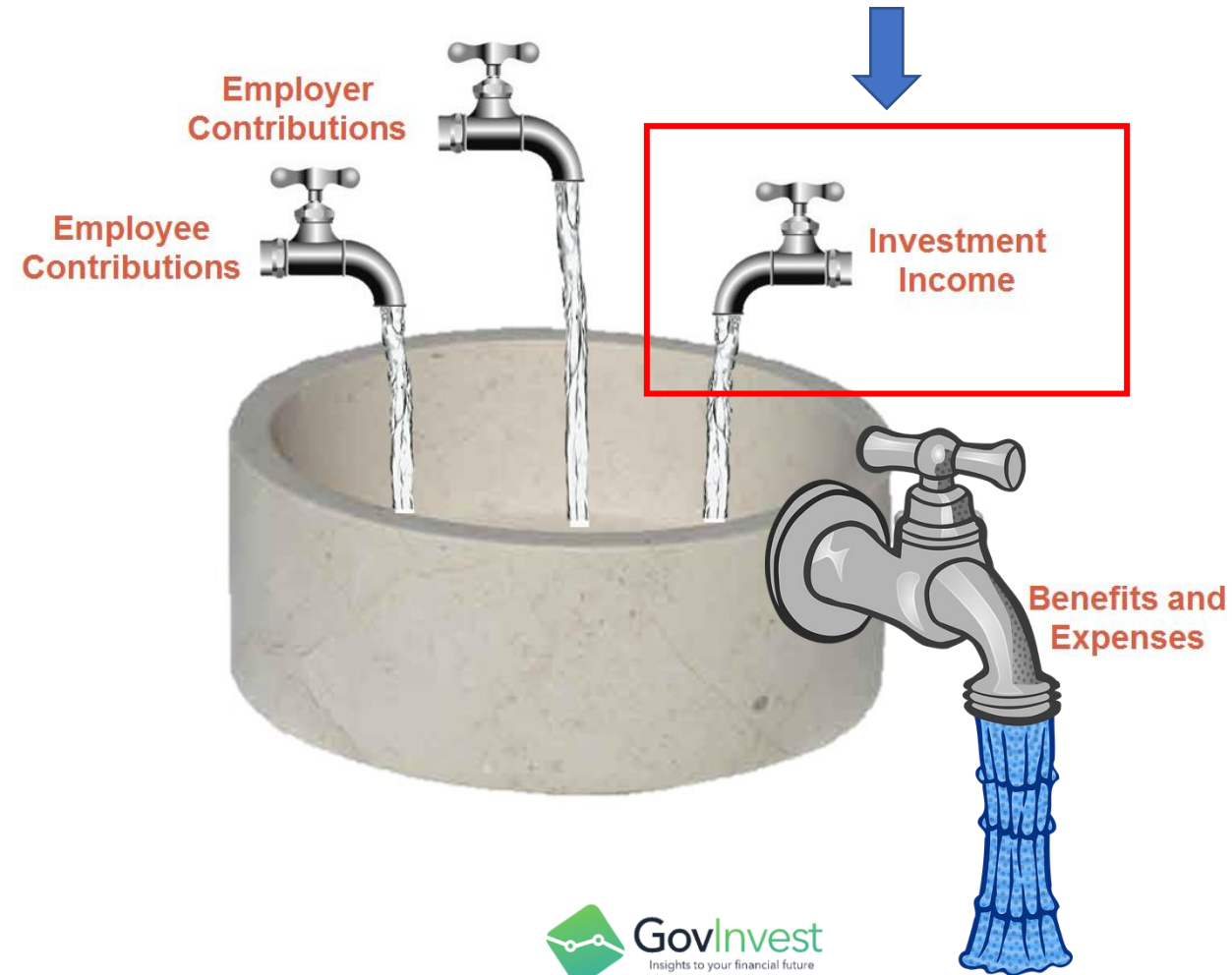
Addressing  
Unfunded  
Liability

# Pension Basics

# Money going into CalPERS is equal to the Money coming out of CalPERS

Major Driver of  
Plan Cost

## Funding a Pension Plan

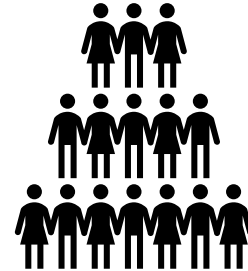


# CalPERS Projects Future Benefit Payments using a Series of Assumptions



## Economic

- Inflation
- Investment Return
- Salary Growth



## Demographic

- Retirement
- Disability
- Death
- Termination

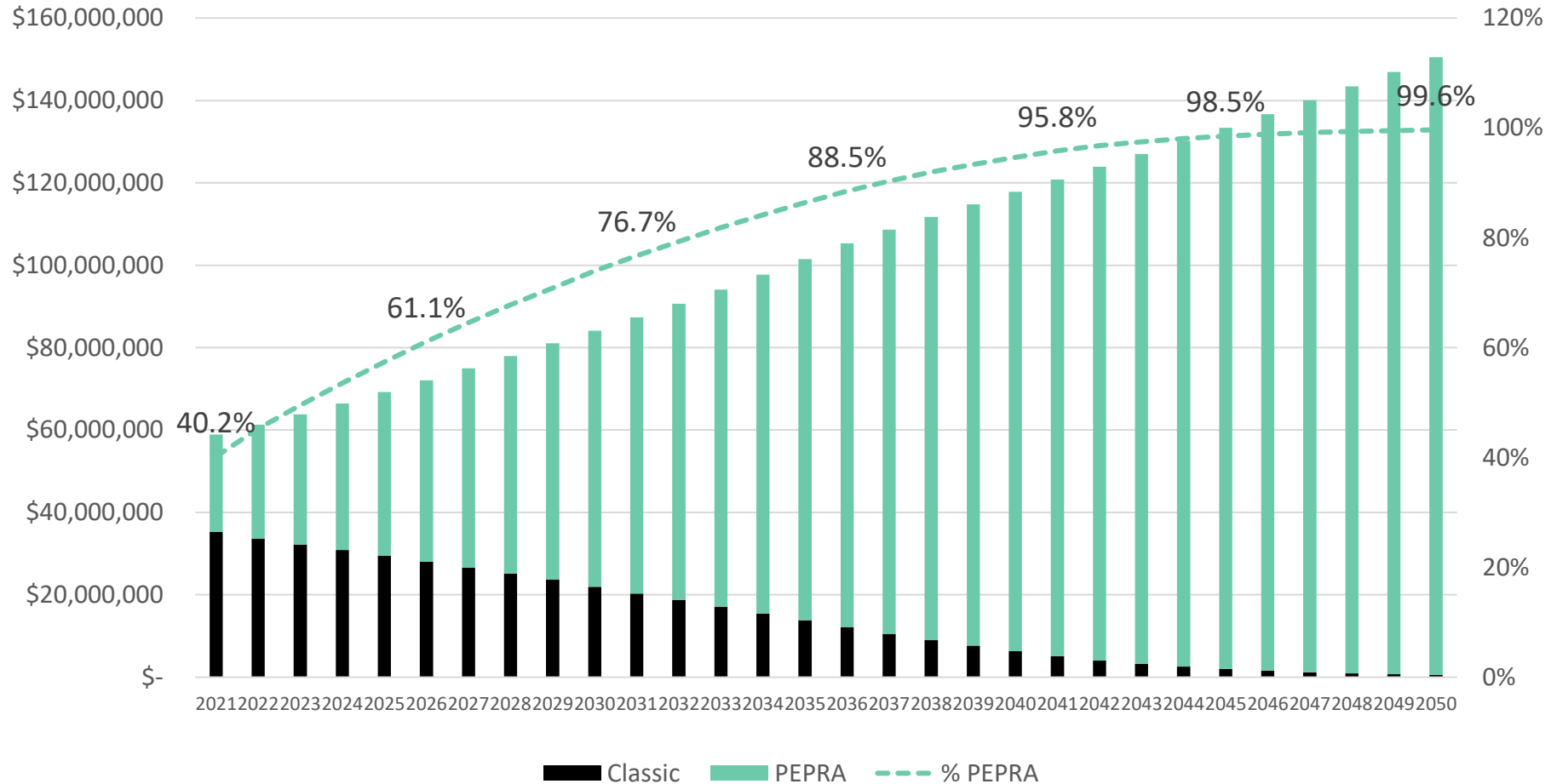
# Alameda has 2 Safety Benefit Structures within CalPERS

	<i>Classic Safety Police &amp; Fire</i>	<i>PEPRA Safety Police &amp; Fire</i>
<b><i>Hire Date</i></b>	On or Before 12/31/12	On or After 1/1/13
<b><i>Formula</i></b>	3% @ 50	2.7% @ 57
<b><i>Final Pay Period</i></b>	12 months	36 months
<b><i>COLA</i></b>	2% per year	2% per year
<b><i>Employee Contributions</i></b>	9% of pay	12.25% of Pay (50% of Normal Cost)

# Alameda has 2 Miscellaneous Benefit Structures within CalPERS

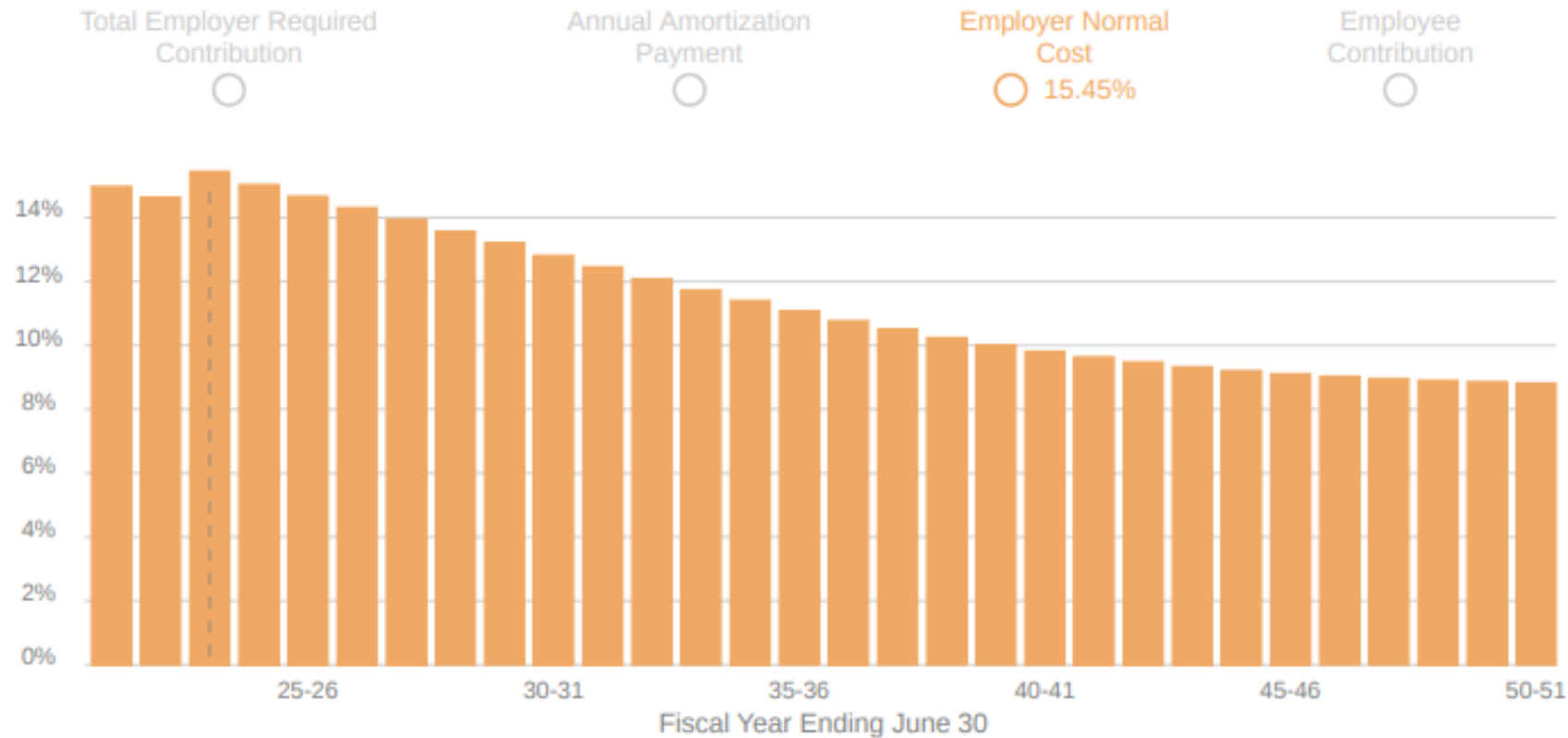
	<i>Miscellaneous Tier 1</i>	<i>Miscellaneous PEPR</i>
<b><i>Hire Date</i></b>	On or Before 12/31/12	On or After 1/1/13
<b><i>Formula</i></b>	2% @ 55	2% @ 62
<b><i>Final Pay Period</i></b>	12 months	36 months
<b><i>COLA</i></b>	2% per year	2% per year
<b><i>Employee Contributions</i></b>	7% of pay	8.75% of Pay (50% of Normal Cost)

# Over the Next Few Years, More Employees will be in the PEPRA Tier





# Normal Cost will decrease as a Percent of Pay as the Workforce shifts Toward PEPRA

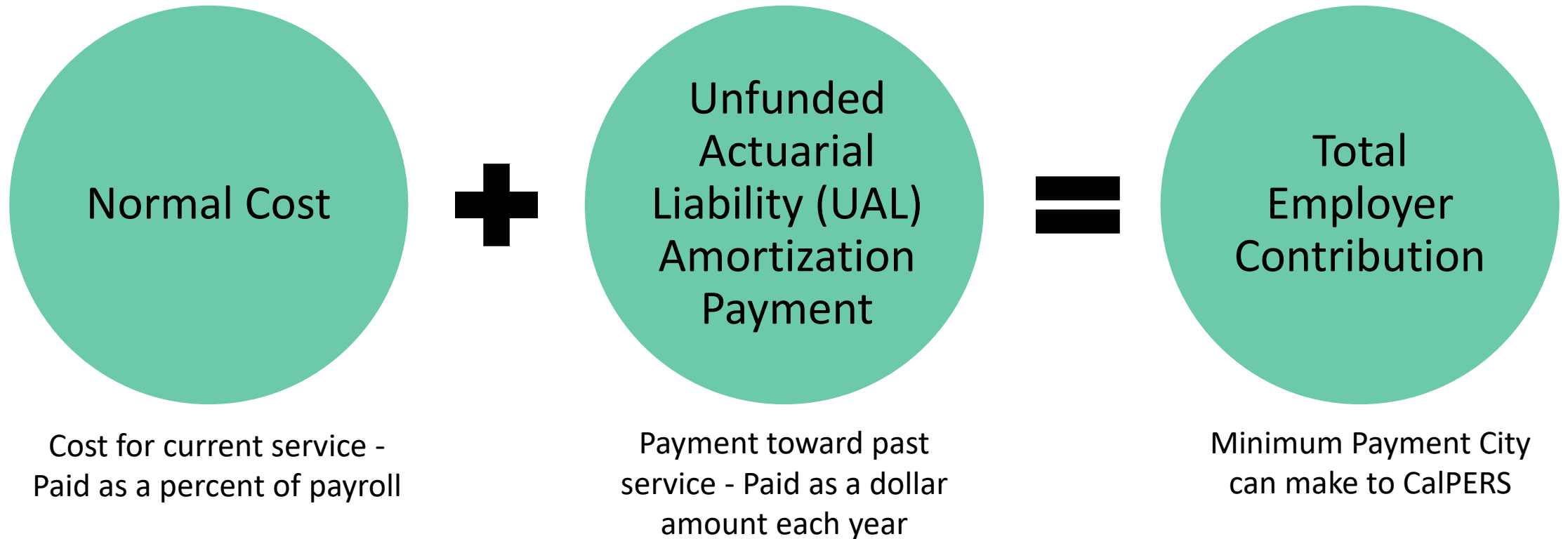


# How is Alameda doing Relative to Other Agencies?

# Comparison Metrics

- **Funded Percentage**
  - Plan assets divided by Plan liabilities
  - Calculated as of June 30, 2022
- **Total Contribution Percentage**
  - Actuarially Determined Contribution divided by Projected Pensionable Compensation
  - Payable in Fiscal Year 2024/25

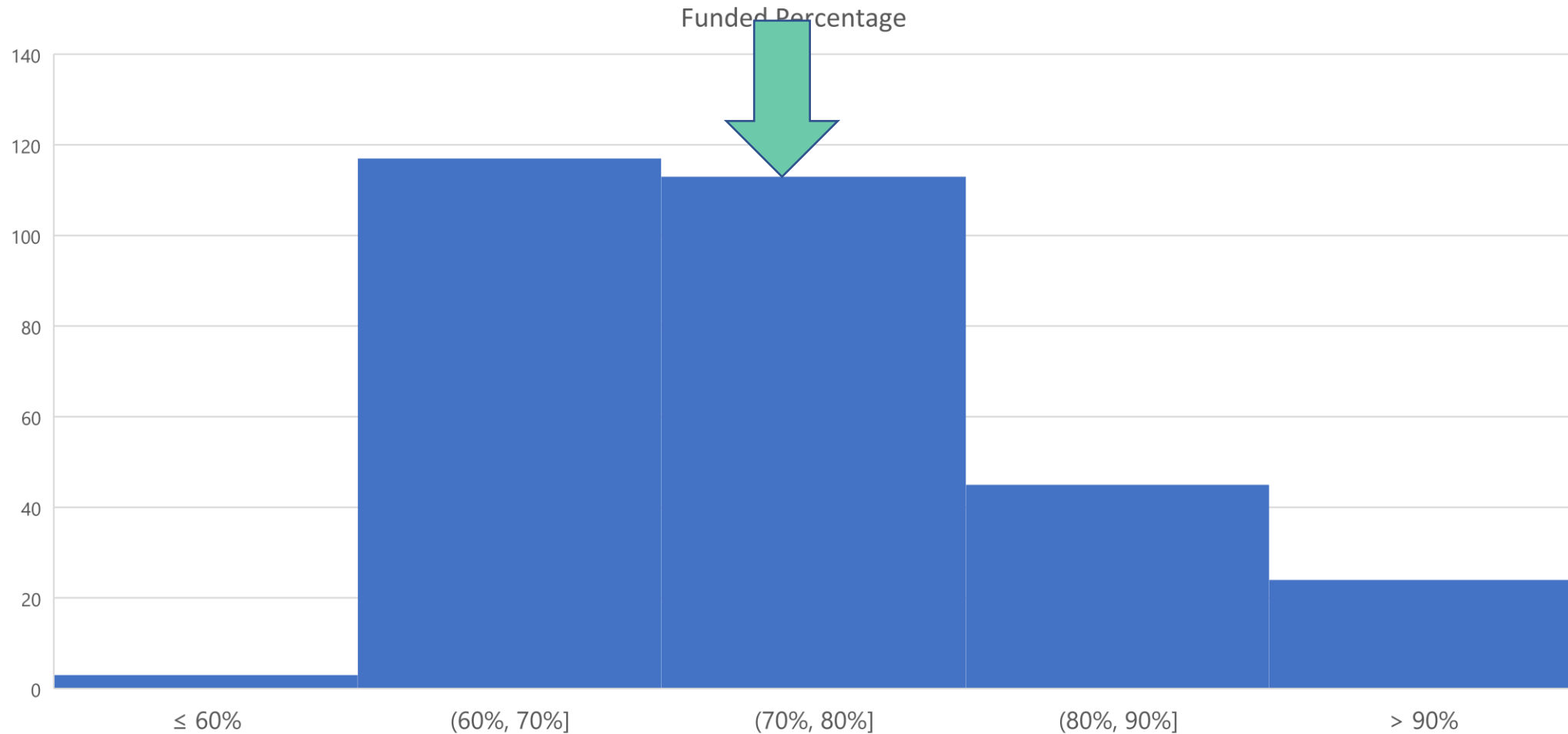
# Actuarially Determined Contribution



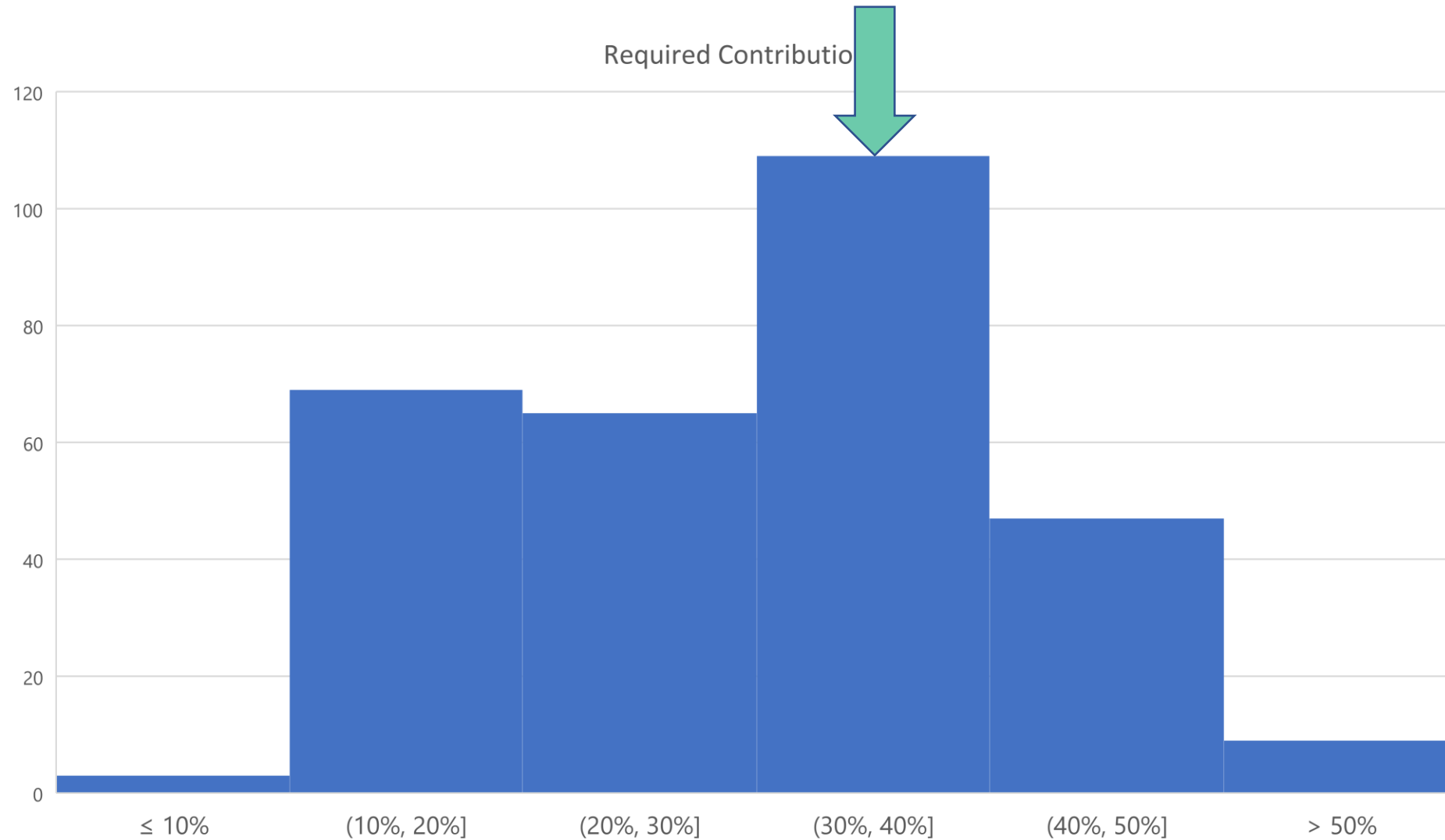
# Comparison Group

- City Miscellaneous results are compared against all the results for CalPERS Miscellaneous Plans that are not in the Risk Pool
- City Safety results are compared against all the results for CalPERS Safety Plans that are not in the Risk Pool

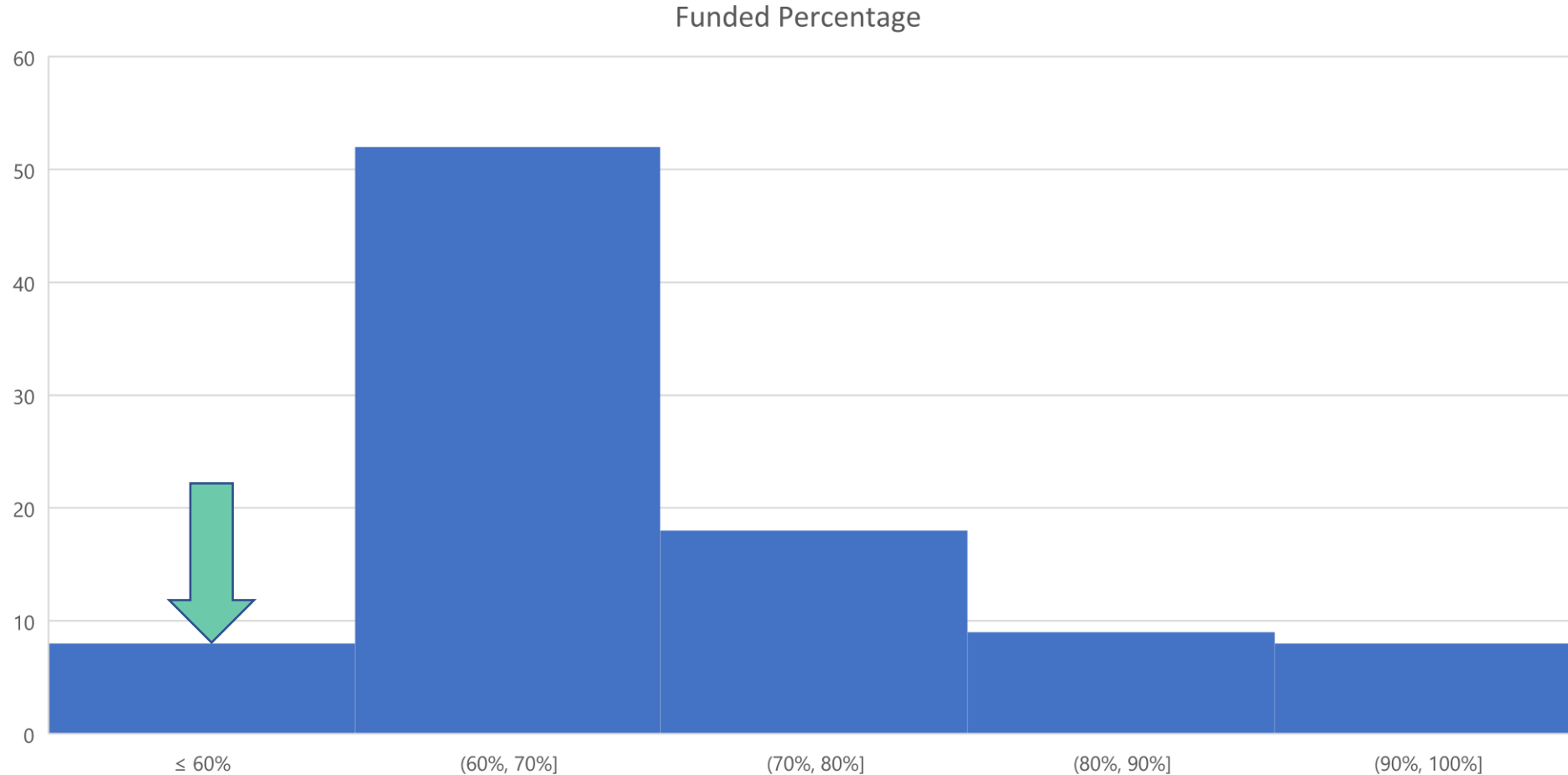
# Miscellaneous Funded Percentage Comparison – 71.5%



# Miscellaneous Total Contribution Comparison – 33.6%

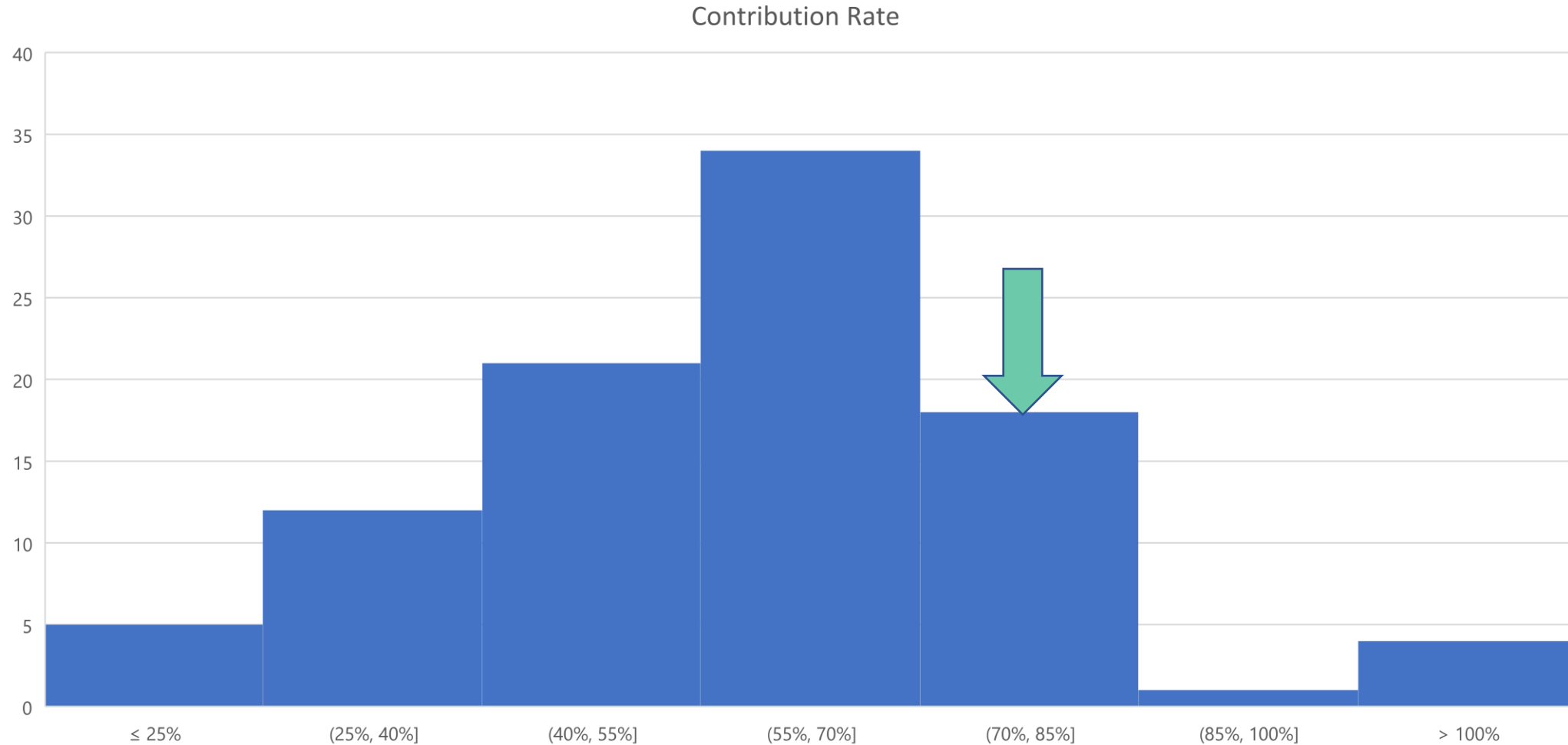


# Safety Funded Percentage Comparison – 59.1%





# Safety Total Contribution Comparison – 77.9%



# Changes Since Prior Valuation

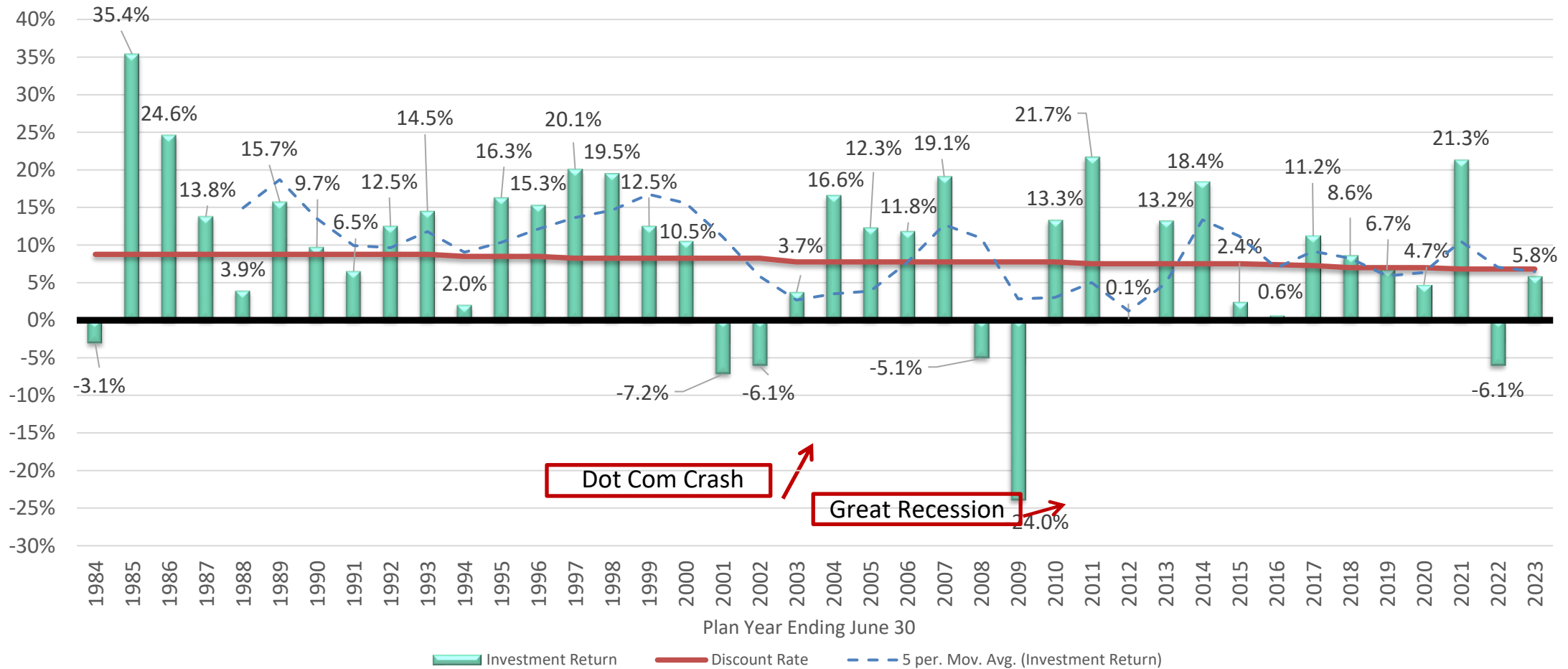
# CalPERS Investment Return:

**-6.1% in 2021/22**

**5.8% in 2022/23**

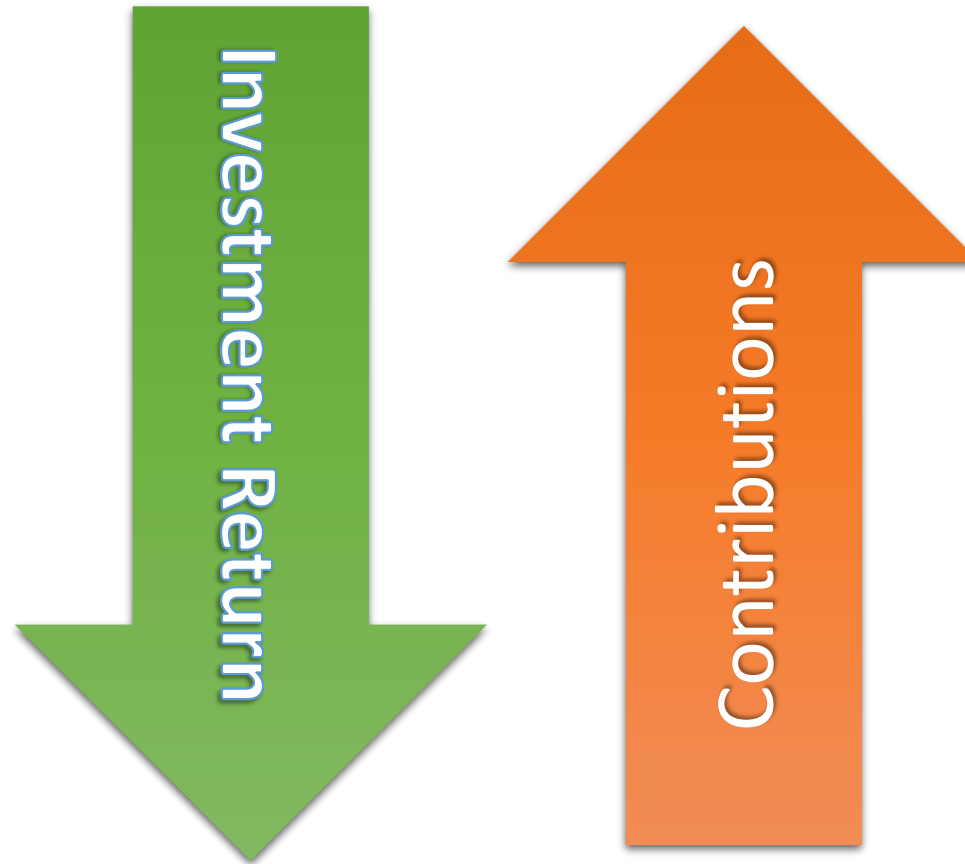
Weak return in 2021/22 followed by better return in 22/23

# CalPERS Actual Investment Returns versus Assumed Investment Return



Discount Rate = Assumed Investment Return Rate

# Less Money from Investment Return means More Money Required from Contributions



# Higher than Assumed Retiree COLA in 2022

COLA Provision	Year of Retirement	% COLA Increase Effective May 1, 2022
2% COLA Provision	2003 & Earlier	2%
	2004	2.19%
	2005	3.59%
	2006-2014	4.70%
	2015	3.13%
	2016	2.39%
	2017	2.52%
	2018	2.96%
	2019	2.77%
	2020	2.00%
	2021	Not Eligible

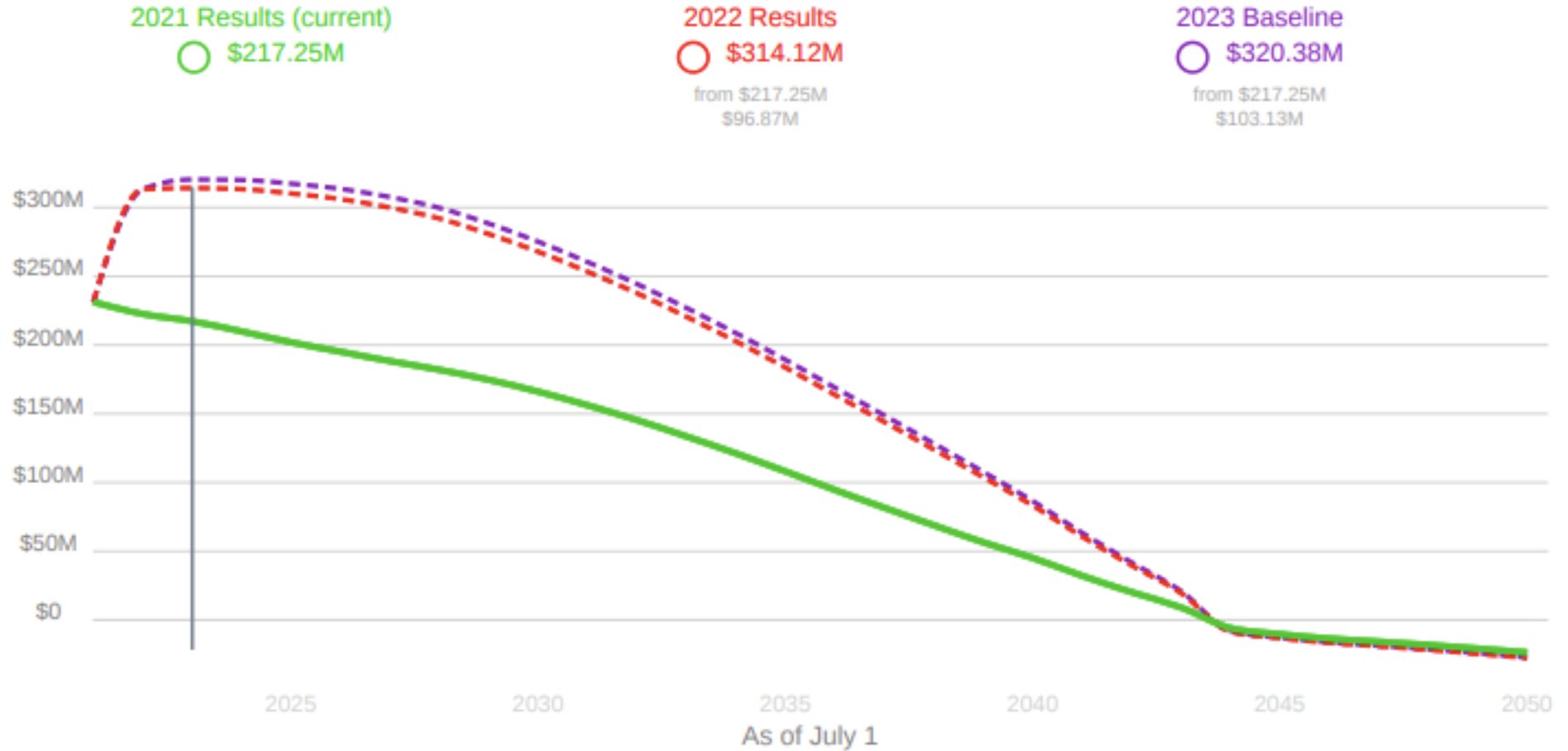
# What is the Impact of those Changes?

How did the above change impact the City's Funded Percentage and Contribution? Now and in the future?

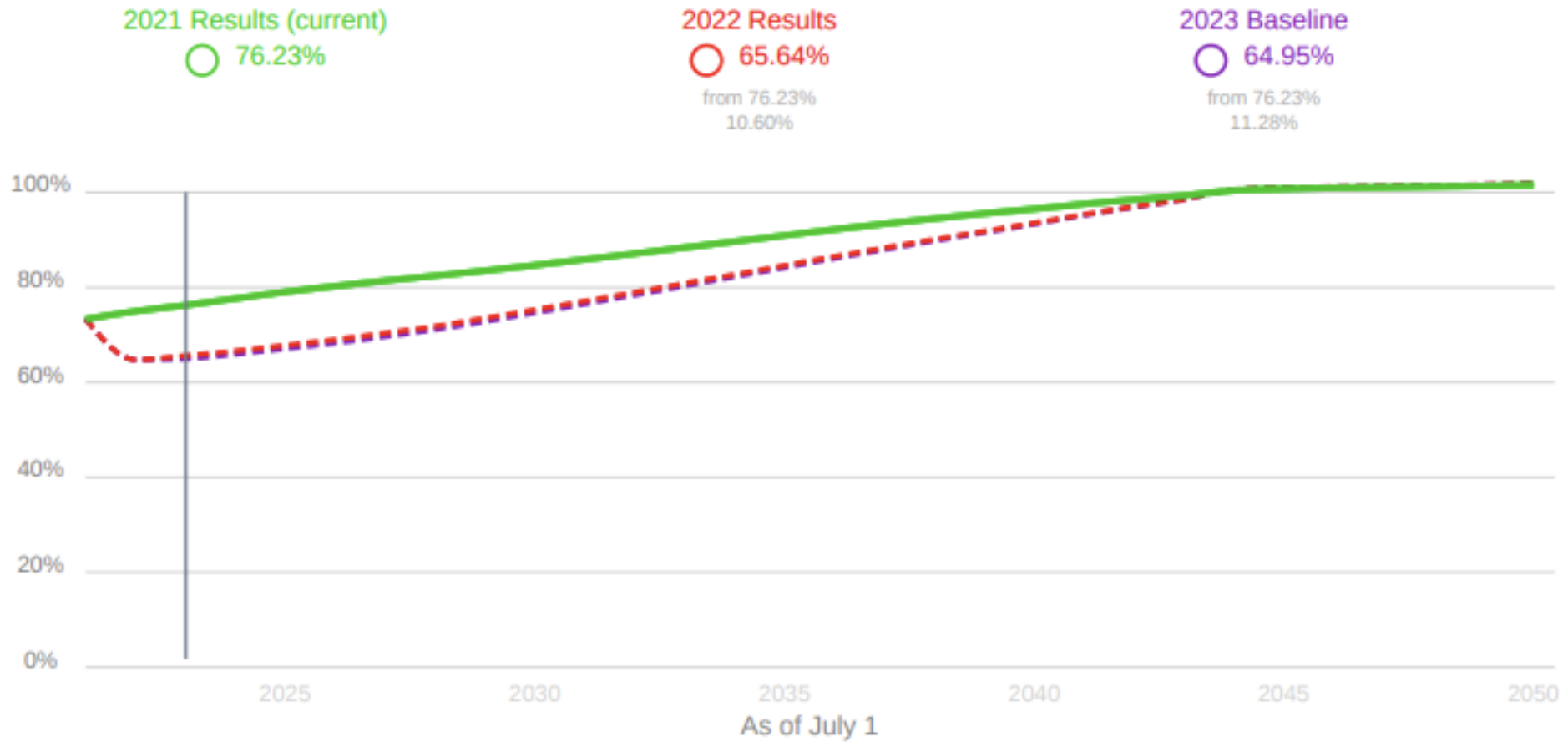
# Without 115 Trust



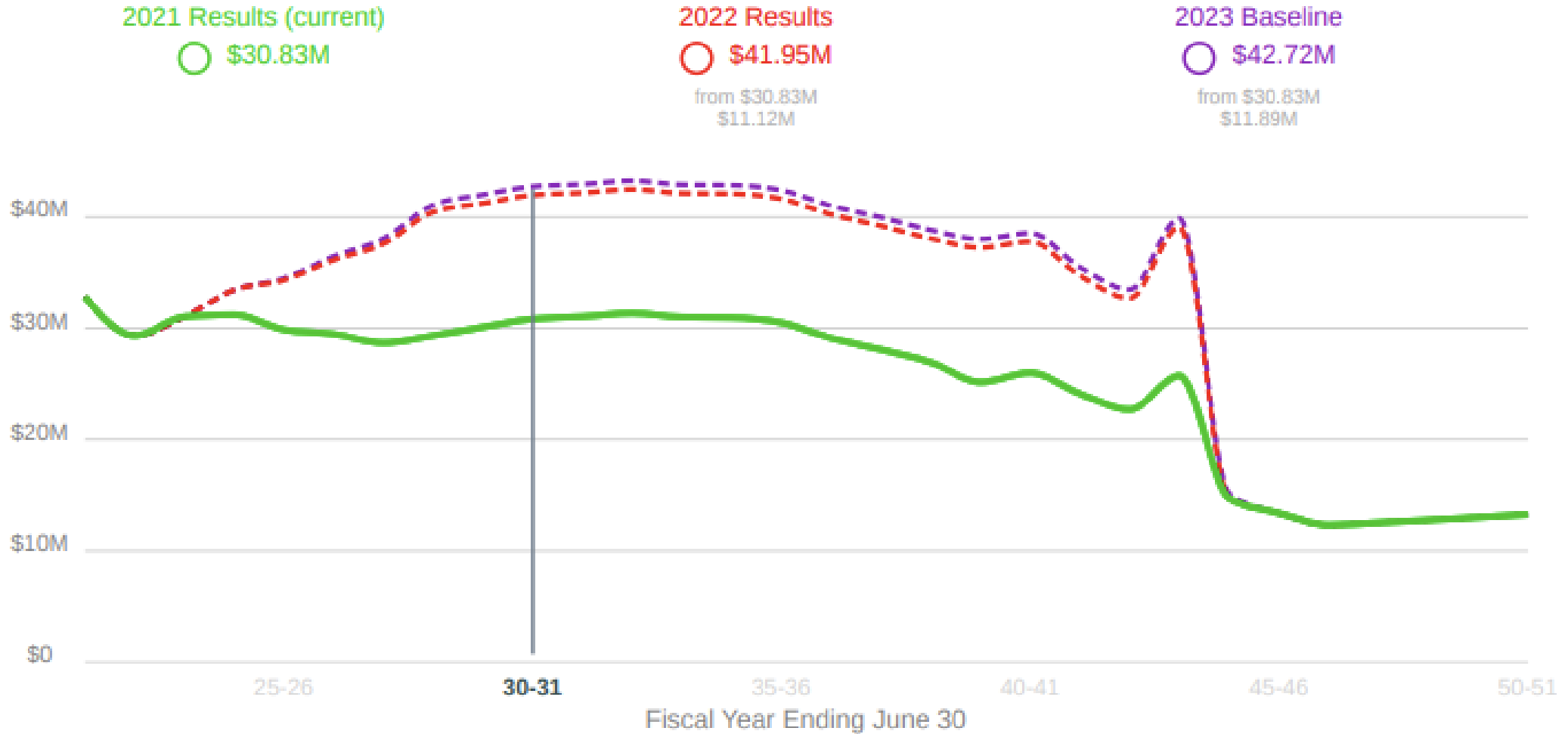
# Unfunded Accrued Liability



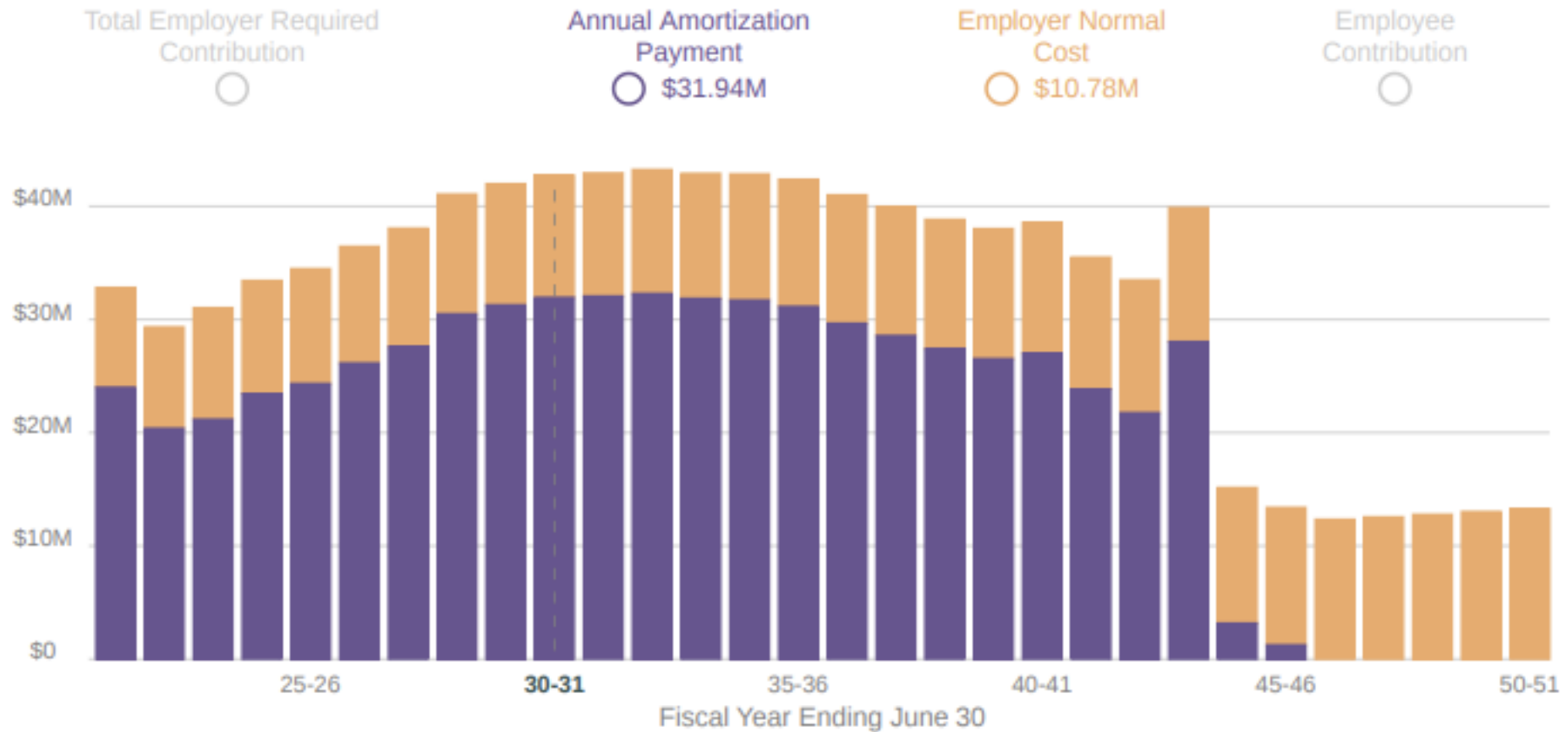
# Funded Percentage



# Total Required Employer Contributions



# Normal Cost + Annual Amortization Payment

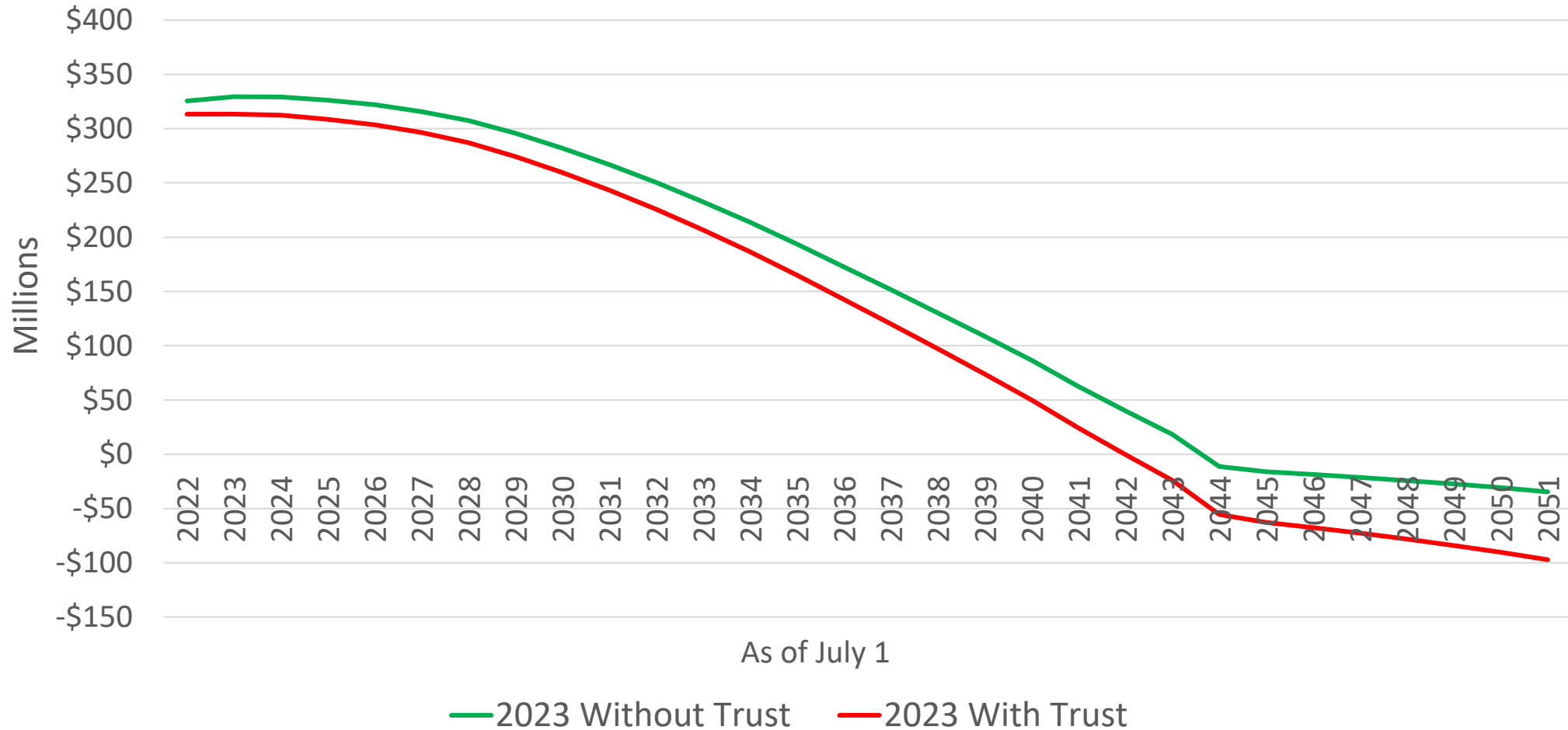


# With 115 Trust

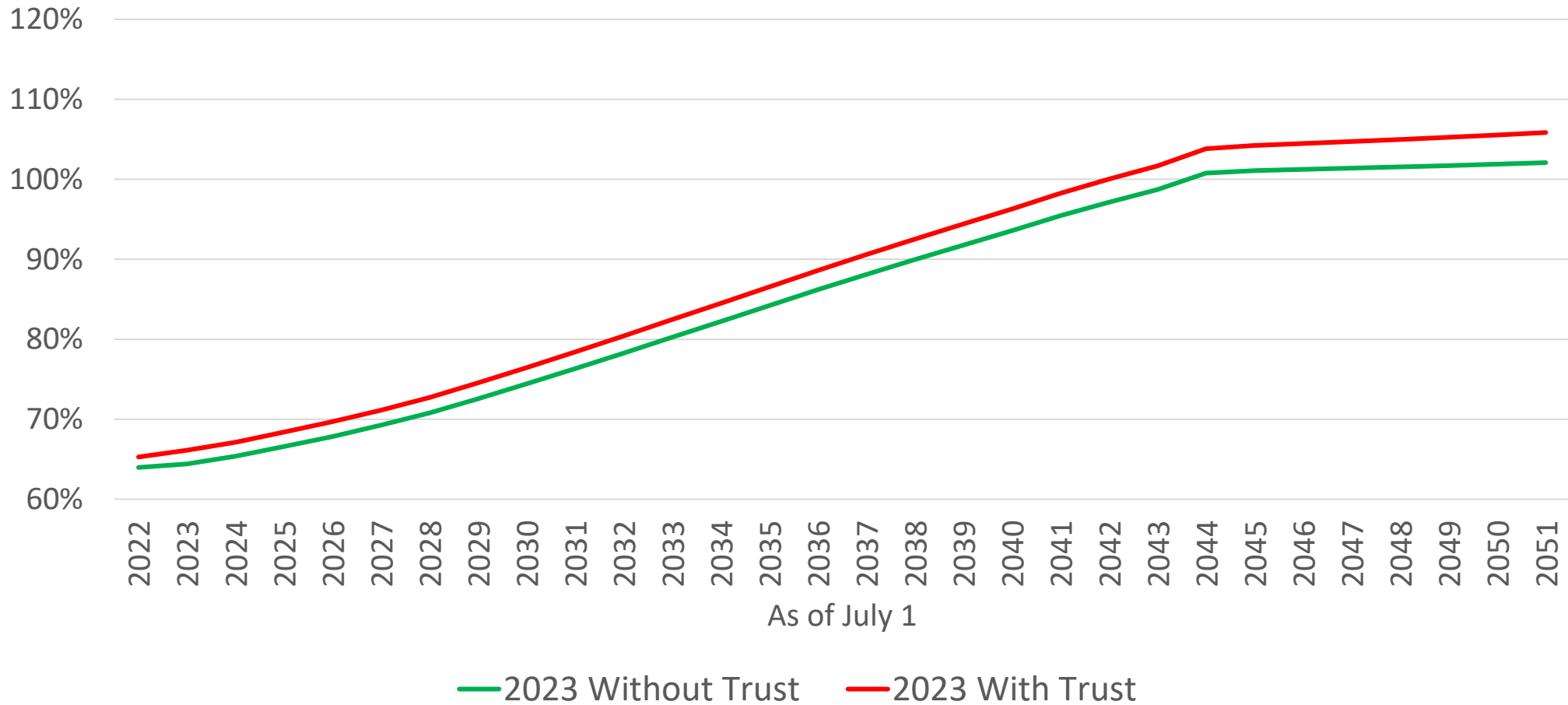
# Section 115 Pension Trust

- Assets invested in PARS
- Contributions
  - Fiscal Year 2021-22: \$1,919,000.00
  - Fiscal Year 2022-23 : \$2,903,224.00
- Rate of Return (Gross of Fees)
  - Fiscal Year 2021-22: -11.41%
  - Fiscal Year 2022-23 : 8.16%
- Balance
  - June 30, 2022: \$12,019,783.57
  - June 30, 2023: \$15,937,624.10

# Unfunded Accrued Liability (With Trust)



# Funded Percentage (With Trust)





# Addressing Unfunded Liability

Approaches the City can take to control future Unfunded Liability

# Why Address Unfunded Liability?

- Most of current Required Contribution is due to payment toward Unfunded Actuarial Liability
- City is effectively paying interest to CalPERS for Unfunded Actuarial Liability
- Current interest rate is 6.8%

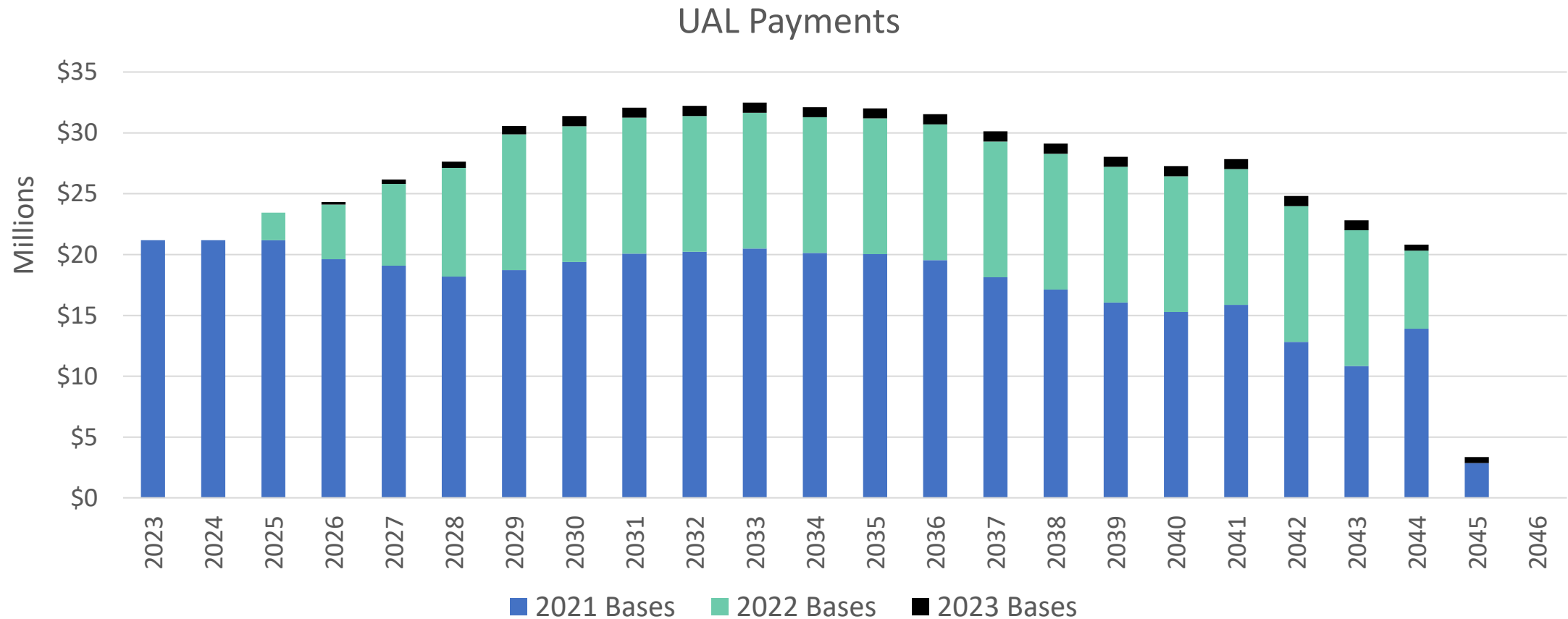
# What is Unfunded Actuarial Liability?

- When actual plan experience is different than the plan's assumptions, new Unfunded Actuarial Liability (UAL) is created.
- UAL is also created when assumptions are changed.
- UAL increases when experience is worse for the plan than what was assumed. For example, when the Investment Return assumption was lowered to 6.8%.
- UAL decreases when experience is better for the plan than what was assumed. For example, when the Investment Return is greater than the assumed Interest Rate.
- It can also happen for salary increases, or demographic changes, such as high levels of turnover, or increasing life expectancy.

# Unfunded Actuarial Liability should be Monitored Regularly

- Paying off the current UAL does not mean there will be no Unfunded Actuarial Liability in the future.
- Each year, new Unfunded Actuarial Liability (both positive and negative) will be created based on plan assumptions and experience. These are referred to as Amortization Bases.
- Payments toward the new UAL Amortization Bases are generally amortized over a 20-year period.

# Each Year, UAL is Adjusted due to the Previous Year's Experience, and paid off over a 20-Year Period



# Potential Approaches to Addressing UAL

- One-time Additional Contribution
- Additional Annual Contributions
  - Budgeted
  - Based on Budget Surplus or Other Savings

# Where Does the Money Go?

- Direct to CalPERS
  - Which amortization bases will you pay off?
- 115 Trust
- Internal Reserve

# Questions





# Disclaimer

While tested against actuarial valuation results, the software results will not necessarily match actuarial valuation results, as no two actuarial models are identical. The software offers financially sound projections and analysis; however, outputs do not guarantee compliance with standards under the Government Accounting Standards Board or Generally Accepted Accounting Principles. The software and this presentation are not prepared in accordance with standards as promulgated by the American Academy of Actuaries, nor do outputs or this presentation constitute Statements of Actuarial Opinion. GovInvest has used census data, plan provisions, and actuarial assumptions provided by Customer and/or Customer's actuary to develop the software for Customer. GovInvest has relied on this information without audit.