

April 5, 2023

(By electronic transmission) Planning Board and Historical Advisory Board City of Alameda 2263 Santa Clara Avenue Alameda, CA 94501

Subject: Objective design review standards (Item 7-C on Historical Advisory Board's 4-6-23 agenda and Item 5-A Planning Board's 4-10-23 agenda) –AAPS comments.

Dear Boardmembers:

The Alameda Architectural Preservation Society (AAPS) would again like to thank the Planning Board and staff for revisiting the Objective Design Review Standards and for including the Historical Advisory Board (HAB) in the discussion.

We have the following recommendations and comments on the standards, which are supplemented and/or expressed in more detail in the attachments, especially Attachment 1 for the Multifamily Standards and Attachment 2 for the 1-2 Unit Standards. We have previously submitted most of these comments, but some have been modified or supplemented by new comments, in some cases in response to the staff report proposals.

A. General Comment- Relative permissiveness of the objective standards vs. existing discretionary design review criteria. Although language in Section 65913.4 of the California Government Code (housing accountability act) seems open to interpretation, it appears that the standards apply to "housing development projects" involving residential units (emphasis on plural added), and therefore meaning multi-unit housing development projects regardless of affordability.

Except for projects with high levels of affordability as discussed in Item B.8 below, the standards should therefore be **no more permissive than the existing design review criteria** (including the Citywide Design Review Manual) and possibly less permissive given the streamlined process that the standards make available. Applicants who find the standards to be too restrictive can always opt for discretionary design review.

B. Multi Family Standards

1. Expand the TDA to include all of the Webster Street Business District and all of the North Park Street area. The traditional development area (TDA) approach is a very good solution for addressing the Planning Board's desire to allow greater design flexibility in some parts of Alameda while still promoting design consistency with existing buildings in Alameda's older and historic neighborhoods. Under this approach, the context standards and certain other standards apply only within the TDA. The City Council-adopted Webster Street Design Manual and the Webster Street Vision Plan seek to promote a traditional design character for the entire Webster Street Business District, not just the portion south of Pacific Avenue as shown on the TDA map.

Similarly, the Citywide Design Review Manual emphasizes traditional architectural styles for the entire North Park Street area. Inclusion within the TDA is especially important for the historic residential areas east and west of Park Street and north of Tilden Way, which contains some of Alameda's oldest buildings. It is surprising that this area was excluded. See attached 2008 report from former Historical Advisory Boardmember Judith Lynch (Attachment 3). However, Park Street north of Buena Vista Avenue and some portions of Clement and Blanding Avenues have relatively few pre-1942 buildings and might be excluded from the TDA.

2. Consider defining the context area for Park Street, Webster Street and the "stations" as the entire area of each district, rather than using the five lot/250 foot method. The five lot/250 foot method is not well-suited to the historic business districts due to the frequent wide range of historical architectural styles and, at some locations, significant gaps in the historic fabric due to parking lots, gas stations and other incompatible elements. The reference buildings would still be pre-1942 structures.

The details for implementing this methodology would still need to be fleshed out. Possible options include selecting the reference buildings from those with "N" or "S" ratings from the Historic Building Study List or, alternatively, a list of "thematic buildings" within each district or possibly all of the districts.

- 3. Section 6C -- Selecting reference buildings or reference features for projects within the TDA: Either delete Option 3 (adjacent buildings) or rank Options 1-3 in order of preference. In all cases allow the applicant to use Option 4. Allowing the applicant to select Option 3 risks eroding the neighborhood's architectural character if the adjacent buildings are architecturally undistinguished and are inconsistent with the rest of the context area.
- 4. Section 6D8 – Neighborhood Context Standards – Details. Require that all of the architectural details, or perhaps just "priority details", in the neighborhood context section's architectural details list be reflected in the project, rather than just two of these details. Several of the details, such as cornices, porch columns and window and corner trim, if they exist within the context, can be critical to a project's consistency with the context. However, some of the details on the list could be omitted or not considered

"priority", such as trellis awnings and bay windows. See Attachment 1 for specific recommendations.

- 5. Façade composition. Architectural façade offsets as a design enhancement option are not that critical and could even be deleted. Maintaining coherent façade composition and rhythm is much more important and several additional standards within the TDA may be needed to achieve this. We have previously provided examples of these additional standards. See the examples of such standards in the attached 10/4/19 draft (revised 1/5/21) that was previously submitted to the Planning Board (Attachment 4).
- 6. Windows. The Housing Authority has expressed concerns that the 6", 4" and 2" inset window provisions could add significant project costs. AAPS believes that these provisions are not necessary and could be deleted, unless the façade material is brick, in which case, a 4" inset would be desirable. A ³/₄" inset, not including trim, is usually sufficient, consistent with historic practice and should be required for all street-facing elevations within the TDA.

In addition within the TDA, non-storefront windows on street-facing elevations should have a wood-like appearance or, for certain styles, resemble early 20th century steel windows to maintain consistency with the TDA's predominantly traditional architecture. To accomplish this for wood-like windows, consistency with the typical wood window dimensions in the City's Design Review Manual's window diagram is very important, although there could, perhaps, be additional flexibility in the dimensions. The diagram is on Page 13 of 15 of Attachment 1 and also includes typical dimensions for early 20th century steel windows (derived from other City of Alameda Design Review materials), which should be used as a basis for windows in new buildings where an industrial sash or other early 20th century steel window look is proposed. We previously provided text for integrating this diagram into the standards and can do so again if this would be helpful.

We have suggested modifications to the dimensions in the attached diagram to provide more flexibility. In addition to the changes shown on the diagram, the 3/8" recess of the glazing from the surrounding stiles and rails and for the thickness of any muntins as shown on the diagram should be changed to 5/16".

We are researching staff's concerns regarding the cost effectiveness and waterproofing issues for various window options and have been in discussions with staff, architects and contractors. Window issues are complex and will need more analysis following the April 6 and April 10 meetings.

7. Continue horizontal lines from neighboring buildings in cornices, tops and bottoms of windows and other horizontal elements. This helps maintain architectural cohesiveness within block faces. Prior to the early 20th century, this was standard practice in most areas with attached buildings and/or buildings with narrow side yards. It is highly evident in the older parts of European cities and older US cities and it is still discernible along older portions of Park Street and many other older parts of Alameda.

This provision is similar to the language in Section 4.2 of the Webster Street Design Manual. (See Attachment 5, Page 2)

8. Relax some of the standards within the TDA and elsewhere for 100% affordable housing projects to address Alameda Housing Authority comments. There has been concern that the objective standards may contain provisions that would significantly increase affordable housing development costs. This is a very important consideration. A possible strategy might be a two-tier system, with less stringent standards for projects that are 100% affordable (or based on some other appropriately high percentage threshold). We believe that Alameda Housing Authority projects are normally 100% affordable or contain at least a much higher percentage of affordable units than typical for-profit development.

We reviewed the Alameda Housing Authority's February 10, 2021 email to planning staff (Attachment 6) and consider it to be a good starting point for refining the standards to be more responsive to affordable housing projects. On February 18, members of AAPS and the West Alameda Business Association (with whom AAPS has been working closely on the standards) had a very good conversation with Housing Authority staff, reached agreement on several issues and agreed to work further on resolution of other issues.

C. 1-2 Unit Standards

As we have previously stated, we believe that the 1-2 unit standards are generally very good, especially the stated intent that the overall approach is to require any additions or alterations to match the existing building as is currently set forth in the City's Guide to Residential Design. However, some provisions need some clarifications and refinements:

- 1. Adversely altered buildings. If the building's original architecture has been adversely altered (including windows, surface materials and/or detailing incompatible with the building's original architectural style), language should be added to the standards requiring the new work to conform with the original architectural treatments. The language in Section 6E of the Multi-Family Standards might be useful for this purpose.
- 2. Windows. Require new windows to be consistent with the City's Replacement Window Styles Guide (Attachment 7), including the diagrams for wood and metal windows, with the understanding that alternative materials are permitted as long as the windows conform with the diagram dimensions and other provisions. See also Comment B.6 above.
- **3. Modification of golden mean requirement to facilitate lifting of buildings with raised basements to create habitable space.** These comments respond to the staff report proposal. In areas where high water tables would significantly increase the costs or feasibility of conforming with the golden mean, the following techniques to achieve substantial conformity with the golden mean should be considered:
 - a. Raise surrounding grade along the street-facing elevations.

b. Reposition existing water tables (or in the few cases where the existing building does not have a water table), provide a water table or other substantial horizontal molding (perhaps with an 8" minimum height) near the top of the basement level to give the appearance of golden mean conformity when viewed from the exterior rather than the existing method that is based only on the positioning of the interior floors and ceilings.

Alternatively, the existing building can be raised to allow a full first floor, thereby converting the existing one-story/raised basement building to a full two-story building with the existing porch/entry elements relocated to the new first floor level, as already provided in the Guide to Residential Design, Preferably this would be positioned directly below the existing entry location, including relocation of columns, moldings, railings and other character-defining features and with the new first floor to visually read as at least 1' above surrounding grade.

4. Apply the Multifamily Standards context provisions to new 1-2 unit construction to vacant lots and the front portion of a developed lot. Add the following provision:

"New construction on vacant lots or the front portion of a developed lot shall conform with the context section of the Multi-Family Objective Design Review Standards, even if this results in a design that does not conform with any existing building on the lot".

See Attachment 2's marked-up pages for specific and relatively minor additional comments.

Going forward, we recommend that a joint meeting of the Planning Board and HAB be scheduled to help ensure that HAB comments are fully communicated to the Planning Board. Staff's proposal to "verbally" provide HAB comments from April 6 to the Planning Board on April 10 will probably not be sufficient. In the past, HAB comments on the Objective Design Review Standards and the Housing Element were either not fully communicated to the Planning Board or not communicated at all.

Thank you for the opportunity to comment. Please contact me at (510) 523-0411 or <u>cbuckleyAICP@att.net</u> if you would like to discuss these comments.

Sincerely,

Christopher Buckley, Chair Preservation Action Committee Alameda Architectural Preservation Society

Attachments: (1) Marked up Multifamily ODRS
(2) Marked up 1–2 unit ODRS
(3) North of Lincoln Historic Building Report by Judith Lynch
(4) Recommended additional standards to address façade composition and details

(5) Pages from Webster Street Design Manual

(6) 2/10/21 email from AHA to Allen Tai

(7) City of Alameda Replacement Window Styles Guide

cc: Andrew Thomas, Allen Tai, Henry Dong, David Sablan and Heather Coleman (by electronic transmission)

Mayor and City Council members (by electronic transmission)

AAPS Board and Preservation Action Committee (by electronic transmission)

2/22/21 ADDATIED OBJECTIVE DESIGN REVIEW STANAARDS ADDITIONAL AARS COMMENTS - 6/2/22

THESE COMMENTS ARE VERY SIMILAR TO THE 2/23/21 SVARISNERL COMMENTS BARS SUBMITIES TO THE PHONNING BOARD AND REFLECT MAND SUPPLIENT THIS COMMINTS IN THE 2/19/21 AND 2/22/21 AARS LIEITERS TO THE PLANING BOARD. THEY ALSO REITLY FORMAT CHANGES BETWORN THE DRAFT STANDARDS

INTRODUCTION

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PURPOSE

= MOSTSIGNIFICANT COMMENTS

The Amended and Restated Objective Design Review Standards (Objective Design Review Standards) serve as minimum architectural and site design requirements intended primarily for housing development projects (i.e., uses consisting of any of the following: residential units only, mixed-use development consisting of residential and nonresidential uses where at least two-thirds of the square footage is designated for residential use, and transitional or supportive housing).

The Objective Design Review Standards supplement the development standards of the Zoning Ordinance and further the goals, policies, and actions of the Alameda General Plan, which encourages high-quality design and the quality of life that an enhanced built environment fosters. THIS WAS IN PREVIOUS VERSIONS

APPLICABILITY

THE WIENT OF GAVE CODE SERTION 65539.5. The Objective Design Review Standards apply to housing development projects, including the following:

- Affordable housing projects eligible for streamlined ministerial review pursuant to SB 35 (Section 65913.4 of the Government Code).
- "Housing development projects" as defined by the Housing Accountability Act (Section 65589.5 of the Government Code), which means uses consisting of any of the following:
 - Residential units only;
 - Mixed-use developments consisting of residential and nonresidential uses with at least twothirds of the square footage designated for residential use; or
 - _ Transitional housing or supportive housing.
- Any other housing projects that current or future State law provides may only be reviewed against objective standards.

The Objective Design Review Standards were adopted by the Planning Board on February 22, 2021 and supersede the initial set of Objective Design Review Standards adopted by Planning Board Resolution No. PB-20-04 on February 10, 2020. The revised standards will go into effect as of the date of adoption.

Ministerial Design Review

Where California law requires that the design of a project be reviewed only against objective standards, the Objective Design Review Standards will serve as the standards for design review. Ministerial design review will be processed by Planning staff per the Design Review Procedure set forth in AMC Section 30-36.

Discretionary Design Review

If a project that would be eligible for ministerial design review does not meet one or more of the Objective Design Review Standards, and the applicant wishes to propose an alternative design, the applicant may elect to go through the discretionary design review process described in Section 30-36, Design Review Procedure, of the Alameda Municipal Code (AMC). In such case, the project will be reviewed for conformance with the Citywide Design Review Manual and any other design guidelines that apply to the site. Discretionary design review may only be approved if the findings for design review approval of Section 30-37.5, Findings, of the AMC are made.

Corresponding existing design guidelines and policies on parking location and access:

- Northern Waterfront General Plan Amendment Policy 10.6.v;
- Citywide Design Review Manual policies on auto access in 2.2.A Commercial Block, 2.2.B Workplace Commercial, 2.2.C Parking Structure, 2.2.E Stacked Flats, 2.2.F Multiplex, 2.2.G Rowhouse, and 2.2.H Courtyard Housing;

Guide to Residential Design, New Construction, Garages.

Corresponding existing design guidelines on landscaping and use of setbacks:

Citywide Design Review Manual policies on landscape and open space in 5.2 Setback Areas and 5.3 Plant Materials.

2. BUILDING MASS AND ARTICULATION

Principles

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Provide façade articulation or significant architectural details in order to create visual interest. Avoid buildings with a bulky or monolithic appearance.

To create articulation, building facades can be varied in depth through a pattern of offsets, recesses, or projections. Façade articulation elements should be in proportion to building mass. Create buildings that are well proportioned, elegant, cohesive, and harmonious with their surroundings.

Incorporate features that generate interest at the pedestrian level. Avoid blank walls and dull facades that create an uninviting pedestrian environment.

Utilize windows and other transparent openings to provide sufficient light for occupants and create a sense of interaction between residential uses and the public realm.

	Proje	ect Con	nplies
Standards—Building Mass and Articulation	Yes	No	N/A
2A. Façade Articulation. All building facades that face or will be visible from a public street shall be articulated by including features that meet at least two of the following standards:	two o	ects mus or more ollowing	of the
 At least 25% of the area of the façade is offset (through recesses or projections) at a depth of at least two feet from the remainder of the façade. 			
2. For every 50 horizontal feet of wall, facades include at least one projection or recess at least four feet in depth, or two projections or recesses at least two feet in depth. If located on a building with two or more stories, the articulated elements must be greater than one story in height.			
3. For every 50 feet of horizontal building wall, there is a vertical feature such as a pilaster at least 12 inches in both width and depth and extending the full height of the building.			
 Windows are recessed at least four inches from surrounding exterior wall surfaces, measured from window frame to finished exterior wall. 			
5. The ground level of the building is distinguished from upper levels through a material such as stone, concrete masonry, or other material that is distinct from the remainder of the façade, along with a change in plane at least one inch in depth at the transition between the two materials,			

or horizontally divided by a bett course, cornice or similar horizonta trim.

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INSPET PERM PERVIOUS PAGE Objective Design Review Standards Adopted 2/22/21

			Proje	ect Cor	nplies
Stand	dar	ds—Building Mass and Articulation	Yes	No	N/A
	6.	The top floor of the building is distinguished from lower levels by a change in façade materials, along with a change in plane at least one inch in depth at the transition between the two materials χ			
	7.	The building includes a horizontal design feature such as a water table, belt course, or bellyband, applied to the transition between the ground floor and upper floors.			
	8.	Cornices or similar moldings and caps are provided at the top of building facades.			
2B.	1.	Ground-Floor Features. Any wall (including the wall of a parking structure) that faces a public street, public sidewalk, public pedestrian walkway, or publicly accessible outdoor space shall include at least one of the following features on the ground floor. No wall may run in a continuous plane of more than 15 feet on the ground floor without at least one of the following features.	inc. m folle	ojects n lude on ore of t owing t features	e or he hree
		a. A transparent window or door that provides views into building interiors, or into window displays at least five feet deep.			
		 Decorative features and artwork, including but not limited to decorative ironwork and grilles, decorative panels, mosaics, or relief sculptures. 			
		c. A permanent vertical trellis with climbing plants or plant materials.			
	2.	Minimum Transparency. At least 30 percent of the area of each street- facing facade must consist of windows or other transparent openings. This requirement applies to portions of buildings backed by residential uses. (For ground-floor transparency requirements for commercial portions of mixed-use development, see Section 5, Mixed-Use Development.)			

Corresponding existing design guidelines and policies on building mass and articulation:

- Alameda Point Town and Waterfront Precise Plan, guidelines on bulk, massing, and façade and entry design;
- Citywide Design Review Manual guidelines on building articulation in 2.2.A Commercial Block, 2.2.B Workplace Commercial, 2.2.E Stacked Flats, 2.2.F Multiplex, 2.2.G Rowhouse, 2.2.H Courtyard Housing, and 4.2.3 Building Articulation.

3. BUILDING ORIENTATION AND ENTRIES

Principles

Orient buildings to face streets and open space in order to create a sense of interaction between residential uses and the public realm.

Include prominent building entries that contribute to visual interest and are welcoming and pedestrian friendly. Facilitate pedestrian access to buildings by providing direct connections to primary entrances.

Avoid visually unappealing "motel-style" balcony entrances.

	Project Complie		
Standards—Building Orientation and Entries	Yes	No	N/A
 Main Entry Orientation. Building entrances shall be oriented to face the street, according to the following standards. 			
1. Entry Location for Different Types of Sites.			
 a. If a project site has frontage on only one street, the main building entry shall face the street. 			
 b. If a project site fronts on two or more streets, the main building entry shall: 		t one o owing i	
i. Face the corner; or			
ii. Face the primary street. ²			
c. In courtyard-style developments in which residential buildings are located in the interior of a block, entries may face interior courtyards, common open space, walkways, and paseos. However, those buildings and units that are adjacent to or closest to a street shall have a main entry facing the street.			
d. In mixed-use buildings with ground-floor commercial space, the main entry to the commercial space must face a street. The entries to residential units are not required to face the street and instead may be located on a side or rear façade.			
2. Qualifying Entries (Doors and Porches). In order to be considered to "face" a street, a main building entry shall consist of a door that either:		t one o owing t	
a. Faces the street, or			1
b. Opens onto a porch with an entrance that faces the street. The porch shall meet the minimum area specified in 3B below.			
3. Z. Pedestrian Access. Direct pedestrian access shall be provided between the public sidewalk and the main building entry.			

and with a first wall located he further than 10' from the first wall of the buildings

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² The primary street will be considered the street abutting the "front yard," as defined in AMC Section 30-2. The other street shall be considered the secondary street. However, Park and Webster streets will always serve as primary streets, regardless of the location of the subject property's front yard.

			Proje	ect Con	nplies
Stan	dar	ds—Building Orientation and Entries	Yes	No	N/A
3.AB.		ntry Configuration, Area, and Cover. Building entries shall be infigured according to one of the following options:	0	ct mus ne of th wing th	ne
	1.	A shared entry door (serving multiple units) located at the ground floor of the building that has a roofed projection or recess with a minimum depth of five feet and a minimum area of 60 square feet.			
	2.	Individual entry doors (serving individual ground-floor units) located at the ground floor of the building that have roofed projections or recesses with a minimum depth of at least five feet and a minimum area of 25 feet.			
	3.	Individual entry doors to individual upper-floor units only if such entrances are not located on street-facing facades or visible from public streets.			
BAC.)	Ex	terior Access Limitations.			
	1.	Unenclosed stairways serving upper floors are not permitted on street- facing facades.			
	2.	Exterior access corridors (motel-style balconies) located above the ground floor and serving two or more units are not permitted on street-facing building elevations. They are permitted on interior side elevations but must be set back at least 15 feet from street-facing elevations.			

Corresponding existing design guidelines and policies on building mass and articulation:

- Alameda Point Town and Waterfront Precise Plan, guidelines on bulk, massing, and façade and entry design;
- Citywide Design Review Manual guidelines on building articulation in 2.2.A Commercial Block, 2.2.B Workplace Commercial, 2.2.E Stacked Flats, 2.2.F Multiplex, 2.2.G Rowhouse, 2.2.H Courtyard Housing, and 4.2.3 Building Articulation.

4 2. ARCHITECTURAL DESIGN, DETAILS, AND MATERIALS

Principles

Incorporate architectural details in order to create visual interest and avoid flat or monolithiclooking facades.

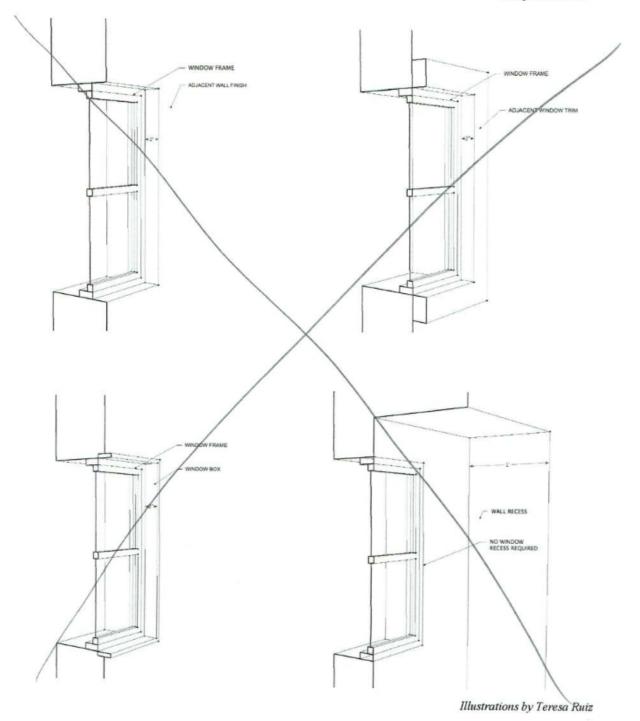
Create shadow lines around windows.

Provide exterior materials that enhance architectural character and quality.

Minimize visual clutter by locating mechanical and electrical equipment away from public view, coordinating and integrating such equipment into the design of buildings, or screening it with materials that match building exteriors.

		Project Complies		
4	ndards—Architectural Design, Details, and Materials	Yes No		N/A
9 2 A.	Equivalent Facade Treatment. Buildings shall carry the same theme on all street-facing elevations, as well as on the first 10 feet of non-street-facing elevations closest to the street. For the purpose of this standard, a theme includes primary (non-accent) materials and colors.			
4. ∕2 Β.	 Siding Materials. Prohibited Materials. The following shall not be used as siding materials: 	la – l prohit	king "ye c indical bited mat not used	tes that erial is
	a. Vinyl (plastic) siding.			
	b. Aluminum siding.			
	c. T1-11 wood siding.			
	 Specific Requirements for Certain Materials. a. Exposed Wood. If exposed wood (other than wood shingles) is used, it shall be painted, stained, or treated and maintained to prevent noticeable weathering. 			
	b. Thin Brick Veneers. Thin brick veneers, where used, shall be selected to give the appearance of full brick. Wrap-around pieces shall be used at window recesses and building corners.			
	c. <i>Riber Cement and Other Synthetic Siding</i> . Synthetic siding shall have smooth textures. Simulated wood grain textures shall not be used. (Sash (veper sash in the case of a single-hunge	r davb	1e-hung	wind
4.2C.	 Window Details. Window Recess. Windows must be recessed at least two inches from the surrounding wall, measured from the face of the finished exterior wall or trim to the window frame. Where trim is used to meet the recess 			
Z	 a. Exception. Windows located in a section of wall that is recessed at least one foot from the remainder of the building façade need not be recessed from the wall in which they are located. 	s of have	usnda sills.	to sh.

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5. MIXED-USE DEVELOPMENT

Principles

Create pedestrian interest, orientation, and access at the ground floor of mixed-use buildings.

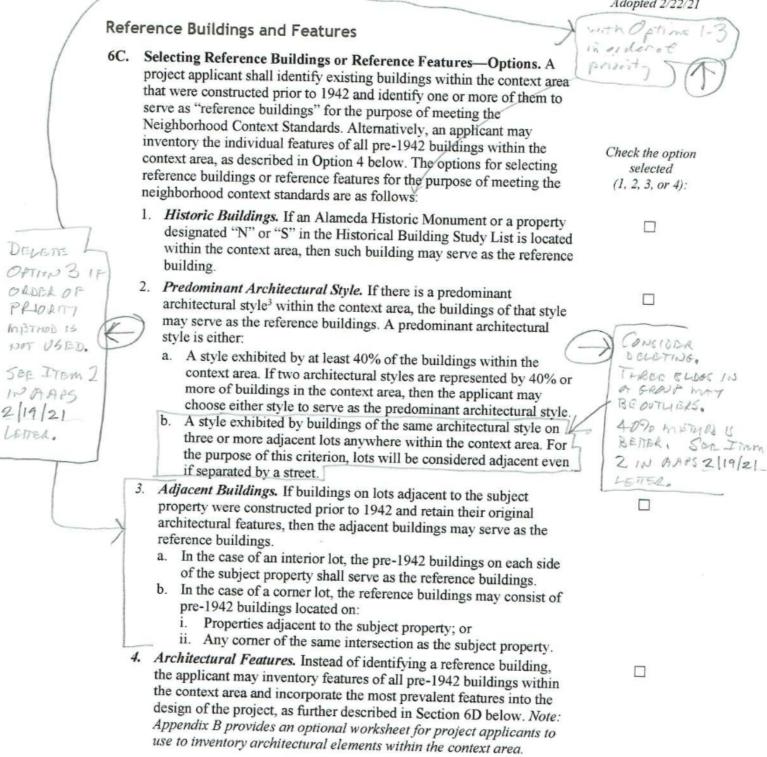
Ensure that development in Alameda's traditional business districts is compatible with the character of those districts by applying special standards within the "Traditional Design Area."

+	danda, Whited Use Development, Cit., 11		Project Comp		
tand	lards—Mixed-Use Development, Citywide	Yes	No	N/A	
5A.	Applicability. In addition to meeting the other Objective Design Review Standards, mixed-use buildings with ground-floor commercial uses located anywhere in the city shall meet the standards of Sections 5B through 5E.				
	Is the project a mixed-use development? \Box Yes \Box No				
	If "no," Section 5 does not apply. Skip to Section 6.				
5B.	Ground-floor Height. The ground floor shall be at least 14 feet in height, measured from floor to ceiling.				
5C.	Ground-floor Transparency. The ground floor of exterior walls facing a street shall meet the following standards:				
	1. Windows, doors, or other openings shall constitute at least 75 percent of the ground-floor building wall area. Openings fulfilling this requirement shall have transparent glazing (not tinted glass, or reflective film or coating) and shall provide views into window displays at least five feet deep or into sales areas, lobbies, work areas, or similar active commercial spaces.				
10	2. No ground-floor exterior wall may run in a continuous plane for more than 5 feet without such an opening.				
5D.	 Vertical Articulation. Ground-Floor Distinction. The ground floor of any building that has two or more stories must be distinguished from upper floors by incorporating at least one of the following elements: 	inc. m	ojects n lude on ore of t wing th	e or the	
	 Larger storefront windows on the ground floor and smaller "punch out" windows on upper floors; 				
	 A material distinct from the remainder of the façade, along with a change in plane of at least one inch from the wall surface of the remainder of the building; or 				
	c. A horizontal design feature such as a water table, belt course, or bellyband applied to the transition between the ground floor and upper floors.				
5E.	Treatment of Street-facing Yards. If buildings are set back from property lines, front yards and corner side yards shall be designed as follows.				
	 Surface. Street-facing yards may be hardscaped and/or landscaped. Any hardscaped areas shall be set with decorative paving materials such as concrete pavers, bricks, or colored concrete. 				
	 Use. Street-facing yards shall be designed for pedestrian uses, including but not limited to outdoor dining, the display of retail goods, and public seating. 				

CONSIDER ADDING TO THIS SECTION SOME OF THE STANDARDS RECOMMENDED 10/4/19 BY AAPS

Change	lands Waved Has Development T. 1911 1. D. 1	Proj	ect Co	mplies
	lards-Mixed-Use Development, Traditional Design Area	Yes	No	N/A
→5F.	Applicability. Standards 5G to 5K below apply to mixed-use buildings with ground-floor commercial space on any site located partially or entirely within the Traditional Design Area shown on the map in Appendix A. These standards apply in addition to the other Objective Design Review Standards and the citywide standards for mixed-use development in Sections 5B through 5E above.			
	Is the project site located within the Traditional Design Area, as shown on the map in Appendix A? ☐Yes ☐ No If "no," Sections 5G through 5L below do not apply. Skip to Section 6.			
5G.	Entry Area and Cover. Pedestrian entries to ground-floor and upper-floor commercial uses shall meet all of the following standards:			
	1. Entrances shall be recessed in a vestibule two to five feet in depth.			
	 Entrances shall be covered by a roof, portico, or other architectural projection that provides weather protection. 			
	3. The floors of exterior entry vestibules shall be paved with tile, stone, or other hard-surface material distinct from the adjacent sidewalk. This standard may also be met by scoring concrete and using integrated color. Where recessed (inlaid) walk-off mats are used, this standard applies only to the area outside the walk-off mat.			
5H.	Transom Windows. If transom windows are provided, they shall be located within at least the top 18 inches of any storefront bay. windows.			
51.	Transparency. In addition to meeting the transparency requirement for the ground-floor façade area in Section 5C, mixed-use projects within the Traditional Design Area shall also meet the following standards:			
	 Entry Doors. At least 50% of the area of entry doors to commercial spaces shall consist of transparent glazing. 			
	2. Entry Bays. At least 80% of the surface of each storefront bay shall consist of display windows, doors, transom windows, and other openings with transparent glazing.			
5J.	Vertical Articulation.			
	1. Ground-Floor Distinction. The ground floor of any multi-story building must be distinguished from upper floors by incorporating all of the following elements:			
	 Larger storefront windows on the ground floor and smaller "punch out" windows on upper floors; 			
	b. A material distinct from the remainder of the façade; and			
	c. A horizontal design feature such as a water table, belt course, or bellyband applied to the transition between the ground floor and upper floors.			

Objective Design Review Standards Adopted 2/22/21



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³ The identification of architectural style shall be according to the characteristics listed in the Guide to Residential Design, the booklet titled "Architectural and Historical Resources of the City of Alameda," or Section 4.3 of the Citywide Design Review Manual. See Appendix C.

MAY DELENE AS PER ITEM Objective Design Review Standards 2 IN ARPS 2/19/21 LETTER Adopted 2/22/21

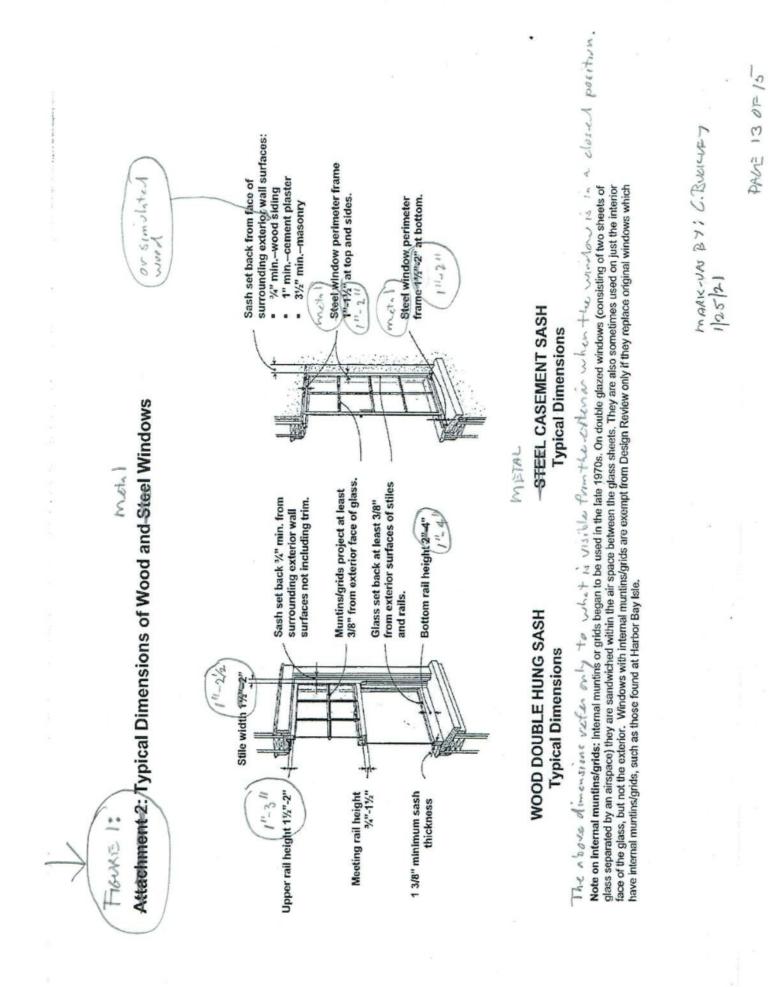
- 6D. Incorporating Forms and Features—Options. New buildings shall be designed to:
 - Incorporate forms and features of the reference building(s), as further described in Section 6F (corresponds with Options 1, 2, and 3 in Section 6C above); or
 - 2. Incorporate the most prevalent features found on buildings within the context area, as further described in Section 6F. In each category of feature (e.g., roof form, roof slope, exterior materials, windows, architectural details), the most prevalent feature is the feature that occurs most frequently on pre-1942 buildings within the context area (corresponds with Option 4 in Section 6C above).
- 6E. Altered Buildings. If a pre-1942 building within the context area has had its surface materials, windows, architectural detailing, or other features altered, the features selected for incorporation into the design of the project shall be characteristic of the building's original architectural style⁴. For example, a Victorian house that has been covered with stucco or vinyl or aluminum siding will be considered to have horizonal wood siding for the purpose of establishing a context for exterior materials.

Check the option selected (1 or 2):

					Proje	ect con	nplies
Star	dards-Neighborhoo	d Context			Yes	No	N//
6F.	Neighborhood Contex apply to street-facing bu non-street-facing elevat	ilding elevations, as	s well as the first 10	standards feet of			
	 Roof Form. In ord exhibit the same roor reference building, prevalent roof form gable, hip, mansard, 	of form(s) as the refe the project shall be (s) of the context a	rence building(s). It designed to includ rea. Qualifying roo	f there is no le the most f forms are			
	Gable	Hip	Mansard	Flat			

⁴ The identification of architectural style shall be according to the characteristics listed in the Guide to Residential Design, the booklet titled "Architectural and Historical Resources of the City of Alameda," or Section 4.3 of the Citywide Design Review Manual. See Appendix C for links to these documents.

Standa	rds Noighborhood Contout	Project complies		
	rds-Neighborhood Context <i>Roof Pitch.</i> The roof pitches of the reference building(s) shall be classified into one of four slope categories—flat, low, moderate, or steep—according to the ranges in the table below:	Yes	No	N/A
Initian D	Slope CategoryRoof Pitch (rise:run)Flat $\leq 1:12$ Low $> 1:12$ and $\leq 4:12$ Moderate $> 4:12$ and $\leq 7:12$ Steep $> 7:12$			
1. 1) correspond to the point dimensions of pood or lit consistent	A proposed project shall exhibit the same slope category as the reference building(s) across the front half of the project's roof area. If there is no reference building(s), the project shall be designed to include the most prevalent roof slope category from the context area.			
vith the vie Cenerce suildings are hitestrial. the or the context vildings) motol as hown an Figure 1	Roof Eaves/Overhangs. If the reference building(s) have roof overhangs of 12 inches or more, then the proposed project shall also have overhangs of 12 inches or more. If there is no reference building, the project shall exhibit overhangs of 12 inches or more if 50% or more of buildings in the context area do.			
4.	<i>Windows.</i> The windows on street-facing façade(s) of a proposed project shall exhibit the same proportions and major divisions exhibited by the windows of the reference building(s). If there is no reference building, the project shall exhibit the window forms that are most prevalent in the context area.			
	 a. Proportions. i. The project shall match the general proportions (ratio of height to width) of the window proportions that predominate on the reference building(s) or context buildings. 			
	ii. If the windows of the reference building(s) or context buildings are vertically oriented, then the windows of the proposed project shall also be vertically oriented.			
	 iii. If the reference building(s) exhibit groupings of windows, the proposed project may replicate these groupings. Such groupings can include but are not limited to: (a) Groups of side-by-side vertically oriented windows that together form a horizontal bank of windows. (b) A square or horizontally oriented (fixed) window flanked 			
(-	Tudvidoid wadaws within groups shall be separation by vertically oriented windows (side lites).	~		



PROMIBITED IN ALL CASES AS PER EXISTING CITYWIDE Objective Design Review Standards DESIGN REVIEW MANUAL AT LEAST ON STERET PACING Adopted 2/22/21 ELEMPTIMES.

	Project complies		nplies
Standards-Neighborhood Context	Yes	No	N/A
 b. Major Divisions. b. Major Divisions. i. If the windows of the reference building(s) exhibit rails, other divisions between sashes, or mullions, then any such divisions on the windows of the proposed project shall be in the same orientation (i.e., horizontal or vertical). For example, if the reference building(s) have predominantly single- or double-hung windows, which have a horizontal rail where the two sashes meet, then the windows of the proposed project shall not be horizontal slider windows, which exhibit vertical divisions. 	12	J	ent
TO APPLICE VIE TIBILITY ii. The divisions shall be positioned to correspond with their positioning on the reference building(s). Meeting rails for single- or double-hung windows shall be positioned in the center or the upper half of the window opening.			
C. Alignment. i. If the reference building(s) have doors and windows in vertical alignment between floors, so shall the proposed project. ii. If the reference building(s) have windows arranged in horizontal alignment within floors, so shall the proposed project. To meet this standard, within each floor of a street- facing façade, the tops of at least 90% of a project's windows must be aligned.			
5. Exterior Materials. The primary exterior material(s) used on a project must be selected from primary exterior materials of the reference building(s). In order to be considered primary, a material must cover at least one-third of the area of the street-facing façade(s) of a building. If there is no reference building(s), the project shall include the predominate exterior material exhibited by context area buildings. Qualifying materials are:	inc. m	ojects m lude ond ore of th pllowing	e or he
a. Horizontal wood siding. Where the neighborhood context is horizontal wood siding, the proposed project may use cement fiber or similar synthetic horizontal siding, but it must be smooth surfaced (without imitation raised wood grain), and it may not be vinyl or aluminum.			
 b. Board and batten siding. Plywood may be used as a substitute for boards only if wood battens with a dimension at least 1" x 2" are used at minimum 8" intervals on center, and any Z-bar is covered by trim. 			
c. Wood shingles. Where the neighborhood context is wood shingles, the proposed project may use cement fiber or similar synthetic shingles, but they must be smooth surfaced (without imitation raised wood grain), and they may not be vinyl or aluminum. and viscally mild the shin	Z	- the	
d. Stucco. (veterence/context building (s).			
e. Pressed brick.			

Standards-Neighborhood Contaut	Proj	ject cor	mplies
Standards-Neighborhood Context	Yes	No	N/A
 f. Stone, including architectural terra cotta and other stone-like materials. 			
g. "Half timber," consisting of individual pieces of dimensioned lumber surrounded by stucco.			
 6. Architectural Details. A project shall incorporate details that are typical of the architectural style⁵ of the reference building(s). If there is no reference building, the project shall include prevalent details from the pre-1942 buildings within the context area. A project shall include two or more of the following types of details found on the reference building(s) or context buildings and typical of their architectural style: 	Princ	other .	o or the
a. Window and corner trim of the same depth and width as that found on the reference or context buildings and no smaller than 1" x 4"; however, if the reference building and project have stucco siding,			
"stucco mold" window trim 2" to 3" wide may be used.	Enn	Ita	h be
b. Roof eaves/overhangs 18 inches or more deep. Note: A project might already be required to provide at least 12- inch overhangs, per Section 7D(5), Roof Eaves/Overhangs, above. If the applicant provides 18-inch or deeper roof overhangs, it will also count as an architectural detail in this current list.			
c. Porch columns of the same style and proportions as those of the reference building(s) or context buildings.			
d. Exposed rafter tails.			
EA EAVE C. Roof brackets with minimum dimensions of 4" x 4".			
P. Trellis awnings. (and an initable Tyres) (1)			
g. Bay windows. Cascin and 12" minimum			
h. Cornices with a minimum 6-inch exposure. Projection			
Colonial Revival" or "Mediterranean Revival" reference or context buildings).			
 Any other architectural feature or detail found on a reference building and characteristic of its architectural style. If there is no reference building, another architectural feature or detail prevalent on pre-1942/buildings within the context area. Describe (1):			
Describe (2):			

⁵ The identification of architectural style shall be according to the characteristics listed in the Guide to Residential Design, the booklet titled "Architectural and Historical Resources of the City of Alameda," or Section 4.3 of the Citywide Design Review Manual. See Appendix C.

DELETE. TOP TREN ENDED, APPLICANTS MAY SELECT VINIMPERIONAT DEIDILS TO SUSTIFY OMISSION OF MARE IMPERIOT NT Page # 0F15 DETAILS ..



February 27, 2023

(By electronic transmission) Planning Board City of Alameda 2263 Santa Clara Avenue Alameda, CA 94501

Subject: Objective Design Review Standards

Dear Planning Board members:

The West Alameda Business Association (WABA) would like to thank the Planning Board and staff for placing the Objective Design Review Standards on the Planning Board's February 27 agenda for further Planning Board review and enhancement.

WABA has been consistently urging that the Multifamily Objective Design Review Standards be strengthened and, perhaps most importantly, that the "traditional design area" (TDA), which mandates a context-based approach for the design of new buildings, be extended to the portion of the Webster Street Business District between Pacific Avenue and Atlantic Avenue/Appezzatto Parkway, which was was left out of the TDA when the Multifamily Standards were previously adopted in 2020 and 2021.

One of the primary components the Webster Street Vision Plan is to maintain a traditional architectural character for the **entire** business district, not just the portion south of Pacific Avenue. This vision has been city policy for many years and is presented in the Webster Street Design Manual as well as the Vision Plan, both of which were vetted by the entire Webster Street District Community and approved by both the Planning Board and City Council.

See the attached February 21, 2021 letter from WABA to the Planning Board for further discussion of the TDA expansion along with other recommendations.

We request that the Planning Board consider WABA's February 21, 2021 recommendations as part of your review of the standards, including extending the TDA to Webster Street between Pacific and Atlantic/Appezzatto.

Sincerely,

Linda Asbury Executive Director West Alameda Business Association <u>linda@westalamedabusiness.com</u> 510.523.5955

Attachment: WABA 2-21-21 letter to the Planning Board

Cc: Andrew Thomas and Allen Tai, Planning, Building and Transportation Department Mayor and City Council



February 21, 2021

(By electronic transmission) Planning Board City of Alameda 2263 Santa Clara Avenue Alameda, CA 94501

Subject: Objective Design Review Standards

Dear Planning Board members:

The West Alameda Business Association (WABA) would like to thank planning staff and the consultant for their careful consideration of our previous comments on the objective design standards, for reflecting many of these comments in the latest draft and for twice meeting with us to develop additional refinements. We would also like to thank the Alameda Housing Authority for meeting with us to share our mutual concerns regarding the draft standards and to discuss strategies for resolving these concerns. The Housing Authority's February 10 letter greatly assisted this effort.

We have the following comments on the draft standards:

1. Use of Neighborhood Context Standards to maintain traditional architectural character. We had previously expected that additional provisions from the Webster Street Design Manual and other standards to help ensure that new construction on Webster Street and in the other traditional business districts maintain their traditional architectural character (including coherent façade composition and strong architectural rhythm), would be included in the "Standards for Traditional Design Area" on pages 12 and 13 of the draft. These provisions would also be intended to avoid overly monolithic buildings with minimal architectural interest and sometimes excessively irregular geometry, such as some of the buildings recently constructed in downtown Oakland and Berkeley.

Avoiding these kinds of designs is especially important since WABA is exploring with planning staff the possibility of significantly increasing the Webster Street height limits at the north end of the business district which could result in much larger and taller buildings.

Examples of these additional provisions had previously been submitted to the Planning Board and staff. However, the context approach presented in the draft standards may be sufficient to achieve this objective. So we are willing to support its implementation on at least a trial basis, subject to the modifications in Comments 2 and 3 below. 2. We request that the traditional design area (TDA) be revised to include the portion of the Webster Street Business District between Pacific Avenue and Atlantic Avenue/Appezzatto Parkway. One of the primary vision components for Webster Street is to maintain a traditional architectural character for the entire business district, not just the portion south of Pacific Avenue. This vision has been city policy for many years and is presented in the Webster Street Design Manual and the 2011 Webster Street Vision Plan, both of which were vetted by the entire Webster Street District Community and approved by both the Planning Board and City Council.

The Housing Authority told us that they do not plan any new construction within the Webster Street Business District nor the other "main street" business districts and therefore would have no objection to including the northern part of Webster Street within the TDA. However, they may be renovating existing buildings within these districts, which would be based on the understanding that they would not be required to remodel non-traditional architectural exteriors into a more traditional look. The Webster Street Design Manual does not require such remodeling but does encourage it when circumstances, including budget, permit.

3. Investigate defining the context area for the Webster Street Business District as the entire district. We understand that planning staff is using this method for Park Street. Defining the context area for a project as the five closest lots or within 250 feet of the project site will not work for parts of the business district, especially north of Lincoln Avenue.

If the entire district is considered the context area, the methodology for selecting reference buildings will need to be adjusted. Both Options 1 and 2a in Section 6C on page 18 will probably still work, but Option 3 would not. Another possible option would be identifying the reference buildings the same as Option 1 but adding other specific pre-1942 buildings in the district with sufficient architectural interest to serve as models. Study List buildings in addition to the N's and S's, included in Option 1, could be a starting point.

4. Change Standard 5H to read as follows:

If t <u>T</u>ransom windows are <u>shall be</u> provided they shall be located within at least the top 18 inches of any storefront <u>window</u> bay.

Transom windows are a highly characteristic feature of traditional storefronts and are already a requirement for all storefront windows in the Webster Street Design Manual.

5. Change the details section of the Neighborhood Context Standards on Page 22 so that all of the important details found on the reference buildings are incorporated into the project rather than allowing the applicant to select only two details. Certain details are major character-defining features of certain architectural styles (e.g. cornices or entablatures on Victorian and Colonial Revival buildings) and need to be included in all cases for buildings based on those styles. Allowing the applicant to select only two of these details from the list risks omitting the most important details.

6. Include the attached diagram and text from the Webster Street Design Manual requiring wood or wood-like windows on upper floors. Conformity with the typical dimensions shown in

the diagram is critical to maintaining the traditional window look and provides applicants with highly "objective" information for window designs. We have requested inclusion of this diagram and text repeatedly since the initial draft standards were released in 2019. Staff told us that the dimensions should be more flexible. We submitted more flexible dimensions, but the diagram is still not included. Windows that conform with these dimensions are readily available from many manufacturers.

7. Incorporate Criterion 4.2 (attached) of the Webster Street Design Manual requiring continuation of horizontal lines from neighboring buildings. Integrating horizontal alignments among neighboring buildings helps create cohesive architectural ensembles and is characteristic of many of the great streetscapes throughout the world. Staff initially seemed supportive of including this provision and requested wording modifications so it would read more objectively. We provided these modifications, but for some reason, this provision is still not included.

7. Provide more graphics in the standards. These could include some of the graphics in the Webster Street Design Manual.

We request that the Planning Board support the modifications to the draft standards listed above and continue its consideration of the draft standards to a future meeting to allow revision of the draft to include these modifications.

Sincerely,

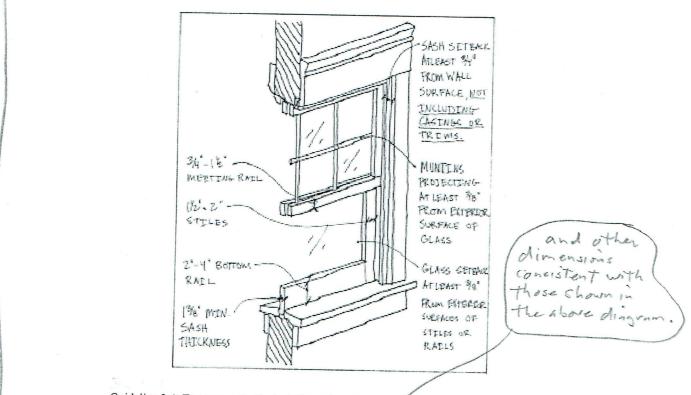
Linda Asbury Executive Director West Alameda Business Association <u>linda@westalamedabusiness.com</u> 510.523.5955

Attachment: Webster Street Design Manual excerpts

Cc: Andrew Thomas, Allen Tai, David Sablan, Planning, Building and Transportation Department Heather Coleman, City ConTEXT Sylvia Martinez, Alameda Housing Authority

Surface Materials

3.3 Clean and properly tuck-point brick walls. Clean masonry structures with nondestructive methods to maintain the integrity of the brick or stone surface. Do not sandblast masonry or other materials. Refer to National Parks Service website at www2.cr.nps.gov/tps/tax/rhb/stand.htm. for further discussion regarding non-destructive cleaning methods.



Guideline 3.4: Encouraged - Typical dimensions for wood window on upper floors.

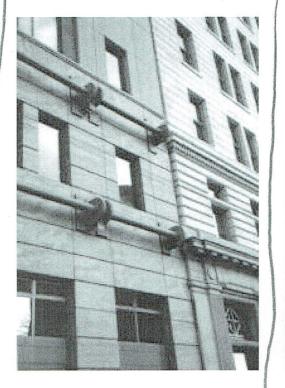
3.4 On upper floors, either use recessed wood windows or recessed metal or vinyl windows (or other window materials) with a wood-like quality with substantial looking smooth surfaced (not molded) stiles and rails and glazing recessed at least 3/8 inches. Muntins or grids, if used, should project at least 3/8 inches from the glazing surface. Do not use horizontal sliders.

Webster Street Design Manual Page 13

Integrating New Buildings with Neighboring Buildings

4.2 Carry through the horizontal lines from neighboring buildings in cornices, tops and bottoms of windows, storefronts and other horizontal elements. Also maintain the rhythm established by vertical elements such as the width of storefronts and the width and placement of upper floor windows.

4.4



** 7

Guideline 4.2: **Encouraged** - Continue the horizontal lines and vertical rhythm of existing neighboring buildings.

- 4.3 Do not mix architectural styles on the same building.
 - Do not design buildings or storefronts in "corporate" or "franchise" styles, where chain store business uses a particular building type, style or combination of architectural elements that is intended to be synonomous with that business.

These businesses must adapt their building designs to the traditional character of Webster Street.



Guideline 4.4: **Discouraged** - Do not design buildings or storefronts in "corporate" or "franchise" styles.

Nancy McPeak

From:	Dodi Kelleher <dodikelleher@comcast.net></dodikelleher@comcast.net>
Sent:	Monday, April 10, 2023 8:30 AM
То:	Asheshh Saheba; Teresa Ruiz; Alan Teague; Diana Ariza; Ronald Curtis; Xiomara Cisneros; Hanson Hom
Cc:	Andrew Thomas; Allen Tai; Henry Dong; David Sablan; Nancy McPeak; Erin Garcia
Subject:	[EXTERNAL] Objective design review standards (Item 5-A Planning Board's 4-10-23 agenda) -AAPS comments

Dear Planning Board Members,

I am writing in support of the recommendations and comments detailed in the April 5th letter with attachments sent to you and to the HAB by Christopher Buckley, on behalf of AAPS. These recommendations represent a detailed attempt to support and better define the traditional development area approach, as well as to address the need for more flexibility in certain elements, especially for 100% affordable housing.

In addition, AAPS recommends that one or more joint meetings of the Planning Board and the Historical Advisory Board be scheduled to provide more efficient communication between the two bodies.

Sincerely,

Dolores Kelleher Board Member, Alameda Architectural Preservation Society

Nancy McPeak

From:	Donna Fletcher <ohprimadonna@gmail.com></ohprimadonna@gmail.com>
Sent:	Monday, April 10, 2023 11:55 AM
То:	Nancy McPeak
Subject:	[EXTERNAL] April 10 Planning Board Meeting re: Agenda Item 5A

Thanks for including these in tonights comments/communications, Nancy!

Dear Members of the Planning Board and Staff,

As the Planning Board and staff work to finalize Objective Design Review Standards (ODRS) for the City, please consider the latest recommendations of the Alameda Architectural Preservation Society (AAPS) submitted to the Board for tonight's study session.

AAPS comments are thorough and complete and address a range of issues that hadn't been previously identified in the process.

I particularly encourage the Board to develop standards that expand the Traditional Design Area in the Multi-Family Standards to include *all of the Webster Street Business District and all of the North Park Street area,* promoting design consistency with existing buildings in Alameda's older and historic neighborhoods. This could include relaxing the standards within the TDA and elsewhere for 100% affordable housing standards to address Alameda Housing Authority comments.

Thank you for working collaboratively with our community organizations as you complete these important standards for the City Alameda.

Best regards, Donna Fletcher 112 Centre Court Alameda