Oakland-Alameda Estuary Bridge A New Bicycle-Pedestrian Connection

Project Initiation Document (PID) Phase

City Council Update November 21, 2023



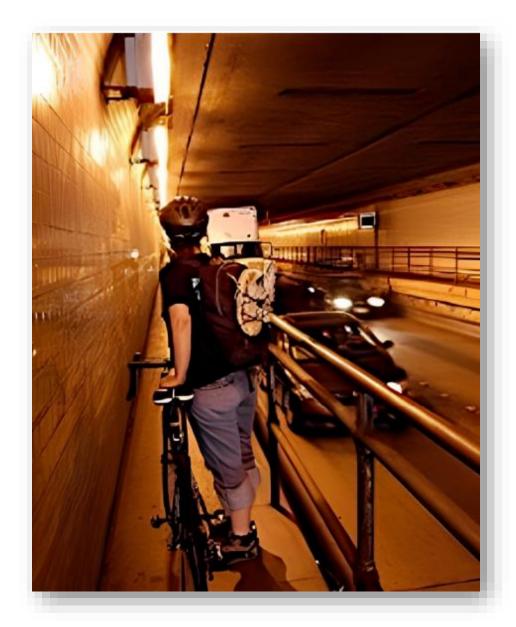






A deficient and inequitable State Route 260





Almost one mile-long underground paths in Posey and Webster Tubes are not the solution

- Extremely narrow path (3')
- Loud noise from adjacent traffic
- Unpleasant
- Inadequate



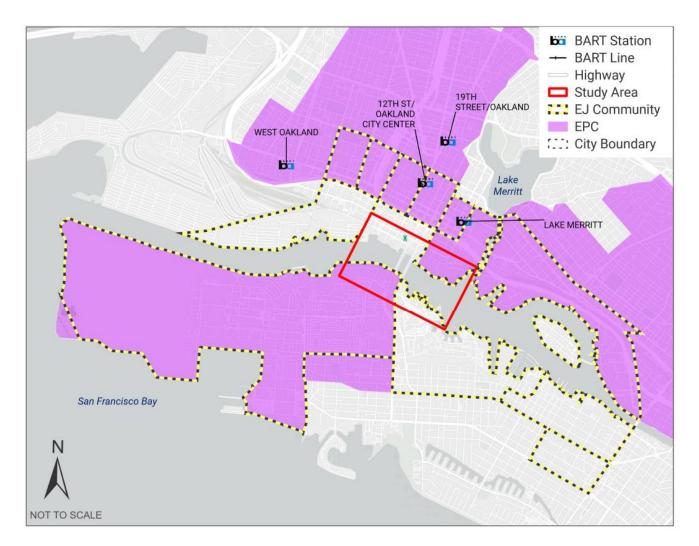




Equity



- Reduce vehicle trips traveling through equity priority communities
- Improve health by reducing air pollutants in EPC's and promoting increased physical activity
- Reduce greenhouse gas emissions with shift away from single-occupancy fossil fuel vehicles





Current Phase: Project Initiation Document

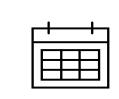


A Project Initiation Document (PID) is a type of **Planning Study**

Identifies:

• Project scope, cost, and schedule





Key Components:

- High-level engineering and right-of-way needs
- Expected environmental documentation and studies
- Identify CEQA/ NEPA lead agencies
- Identify permitting needs
- Identify funding sources
- Outreach summary/future outreach plans
- Draft Purpose and Need



Engagement and Input

Technical Advisory Committee

- City of Alameda
- City of Oakland
- AC Transit
- Alameda County Transportation Commission
- Alameda County Public Works Agency
- Alameda County Planning Department
- BART
- CA Public Utilities Commission
- Caltrans District 4
- Capitol Corridor Joint Powers Authority
- MTC
- Port of Oakland
- U.S. Coast Guard
- Union Pacific Railroad
- WETA

Stakeholder/Equity Advisory Committee

- Bike/Walk Advocacy
- Boating
- Business
- Cultural
- Disability
- Education
- Environmental Justice

- Environmental/Transporta tion Advocacy
- Faith
- Health
- Historic
- Homeowners
- Housing Advocacy
- Policy
- Youth









Draft Project Purpose

- Reduce the barrier effect of the Oakland Estuary on bicycle and pedestrian travel between western Alameda and downtown Oakland, especially for equity priority communities, by providing a comfortable, ADA-compliant, convenient, and low-stress crossing for people of all ages and abilities
- Improve multimodal connectivity between western Alameda and downtown Oakland to regional transit hubs, major destinations, recreational centers and trails, employment opportunities, and future urban infill projects
- Encourage mode shift away from single-occupant motor vehicle cross estuary trips to reduce greenhouse gas (GHG) emissions
- Provide a zero-cost estuary crossing for equity priority communities and environmental justice communities in western Alameda and downtown Oakland that reduces local air pollutants and promotes positive health outcomes
- Increase resiliency to climate change and disaster recovery by providing an additional estuary crossing



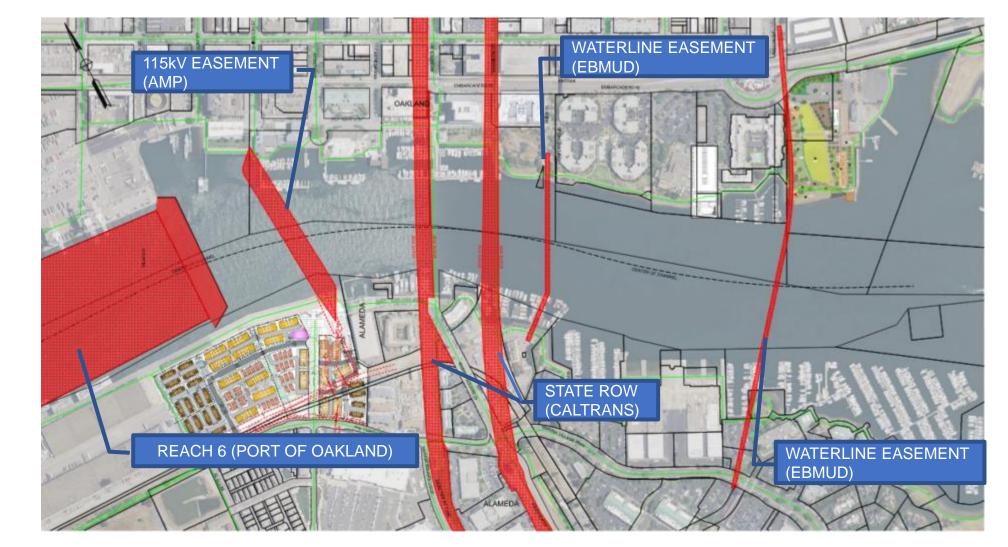
- Corridors west of Alameda Landing -Conflict with Port of Oakland's Reach 6
- Corridors east of Estuary Park – Redundant with Park Street Bridge
- Final study area: Reach
 6 to Estuary Park





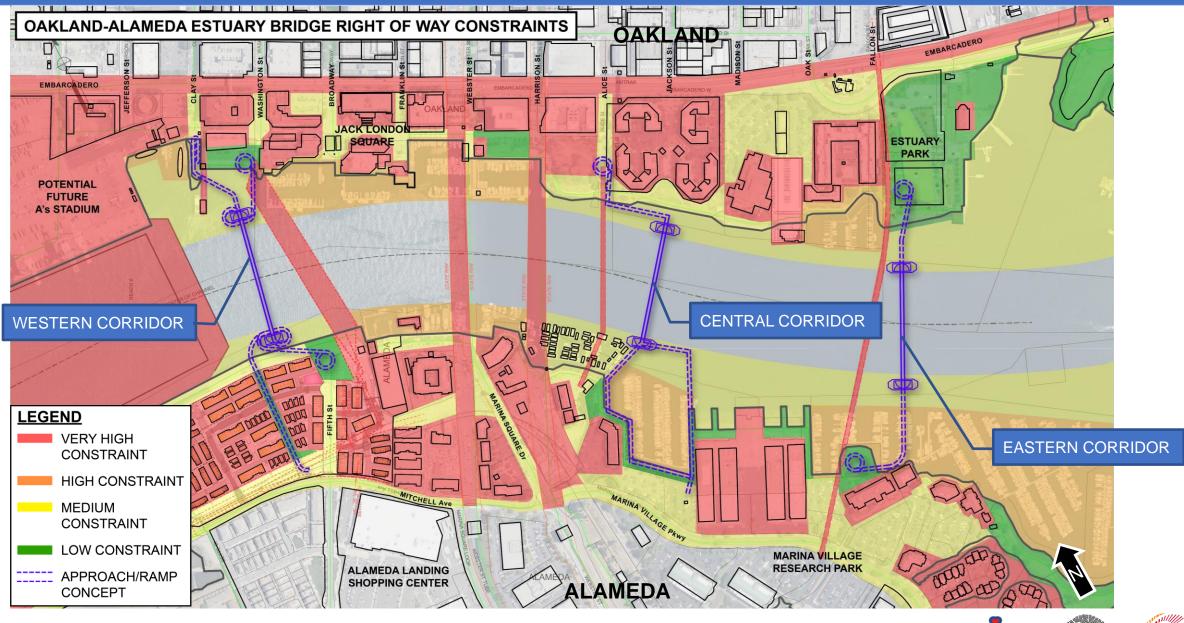
Constraints in Study Area

- Easements in Estuary
- Constraints in Oakland (Waterfront development and marinas)
- Constraints in Alameda (Waterfront development and marinas)





Top 3 Least-Constrained Corridors





A bridge that works for all

Key Planning Considerations:

- 1. Usage. Excellent connections, short approaches, and a small grade change
 - > Higher usage
- 2. Waterfront Compatibility. Shorter approaches and smaller towers
 - Less impacts and more opportunities to complement existing waterfront uses
- 3. Maritime Traffic. Greater clearance over the water and longer spans
 - > Less impacts on maritime uses of the estuary











12 Alternatives Considered in Alternatives Analysis









Screening Criteria Applied to Alternatives



Purpose and Need

- Barrier Effect
- Multimodal Connectivity
- Mode Shift
- Health outcomes

Design/Placemaking

- Touchdown and Urban Design
- Navigability
- Stakeholder Buy-In
- User Experience

Environmental

- Displacement
- 4(f)
- Hazardous Waste
- Cultural Resources
- Biological Resources

Alternative Screening														
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Alternative	Purpose & Need Metrics				Design Metrics				Environmental Metrics					
	1	2	3	4	5	6	7	8	9	10	11	12	13	Total Alternative
	Reduce the Barrier Effect of the Oakland Estuary on Equity Communities	Improve Multimodal Connectivity between Alameda and Oakland	Encourage Mode Shift from Single-Occupant Motor Vehicles	Health Outcomes for	Touchdown Area - Urban Design		Stakehold er Buy-In	User Experience	Displacements (Residential and Business)	Section 4(f) Constraints/ Opportunities	Hazardous Waste Contamination	Resources	Biological Resources	Score (Max 65) 50%/25%/25%
7 - C1 - High Lift	4.3	2.8	2.0	4.0	1.1	3.6	0.2	2.0	1.3	4.0	1.0	2.5	5.0	35.7
8 - C2 - Low Bascule	4.3	2.8	3.5	4.0	1.0	0.6	0.2	2.6	1.3	4.0	1.0	3.0	5.0	36.5
1 - W1 - High Lift	5.0	2.3	2.0	3.5	3.6	4.6	1.6	1.4	4.0	4.0	3.0	1.5	4.0	40.6
9 - C3 - High Lift	4.3	3.3	1.5	4.0	2.1	4.0	1.0	1.0	5.0	5.0	4.0	3.0	4.0	41.4
5 - W5 - High Bascule	5.0	3.5	2.0	3.5	3.9	4.0	3.0	2.0	3.7	3.0	5.0	3.0	1.0	43.4
3 - W3 - High Lift	5.0	3.0	2.0	3.5	3.8	4.4	1.0	2.0	4.3	5.0	4.0	3.0	5.0	44.9
11 - E1 - High Lift	3.5	4.3	1.5	4.3	2.6	4.0	3.0	3.0	4.7	3.0	5.0	3.0	4.0	45.1
2 - W2 - Low Bascule	5.0	2.3	5.0	3.5	3.5	2.6	2.0	3.4	4.0	4.0	3.0	1.5	5.0	46.3
10 - C4 - Low Bascule	4.3	3.3	3.5	4.0	2.3	1.6	2.0	3.4	5.0	5.0	4.0	3.5	5.0	46.5
6 - W6 - Low Bascule	5.0	3.5	4.0	3.5	4.0	3.0	4.0	4.4	3.7	4.0	5.0	3.5	2.0	50.3
4 - W4 - Low Bascule	5.0	3.0	4.0	3.5	4.5	2.6	3.0	4.0	4.3	5.0	4.0	3.8	5.0	51.0
12 - E2 - Low Bascule	3.5	4.3	5.0	4.3	2.1	1.6	4.0	5.0	4.7	3.0	5.0	3.5	5.0	51.9





Top Alternatives





3 Top Alternatives being evaluated in PID

Washington-Fifth (W4)





Broadway-Fifth (W6)

All Scored Relatively High:

- High usage
- High physical and social quality landings
 civic open space (JLS and parks)
- Large curves without loops
- Shorter approaches

Common Features of All:

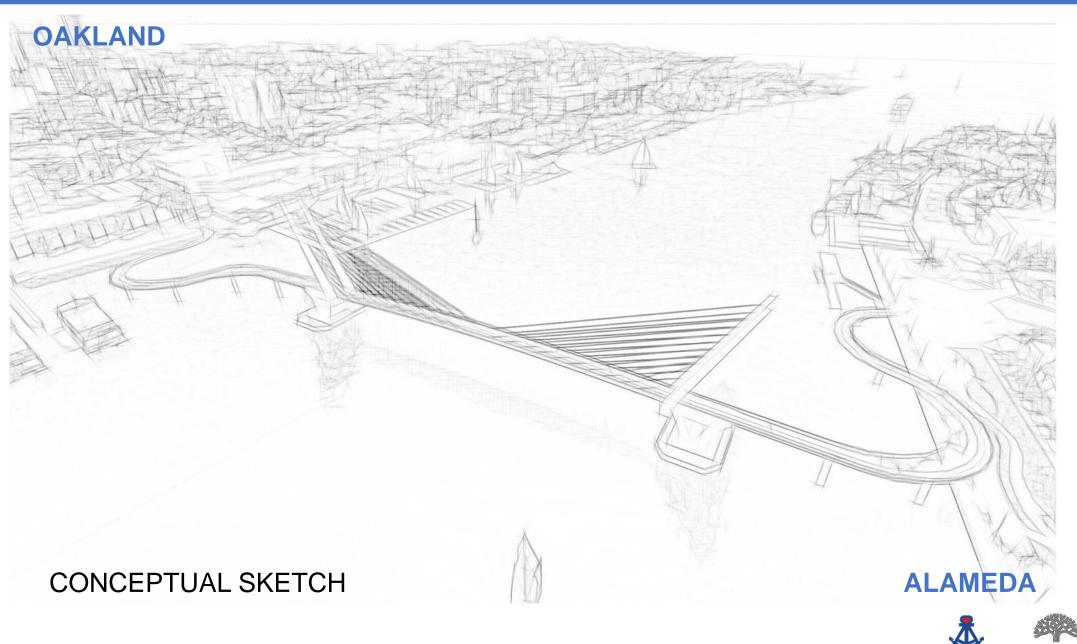
- 40' above water (vertical clearance)
- 400' span (horizontal clearance)





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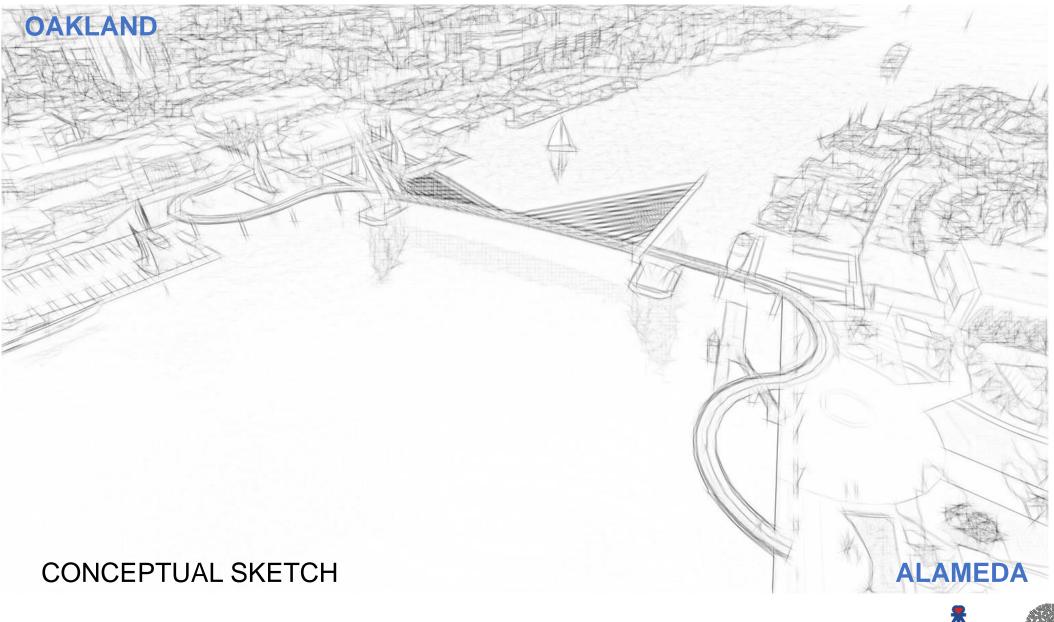
Washington-Fifth (W4)



ALAMEDA OAKLAND



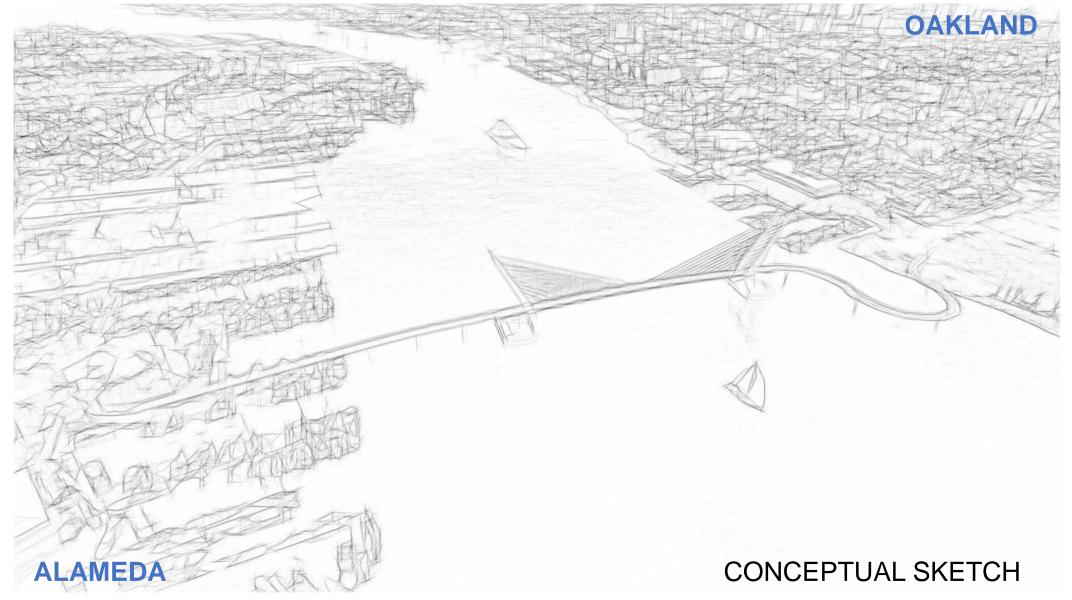
Broadway-Fifth (W6)





Estuary Park-Alameda Park (E2)









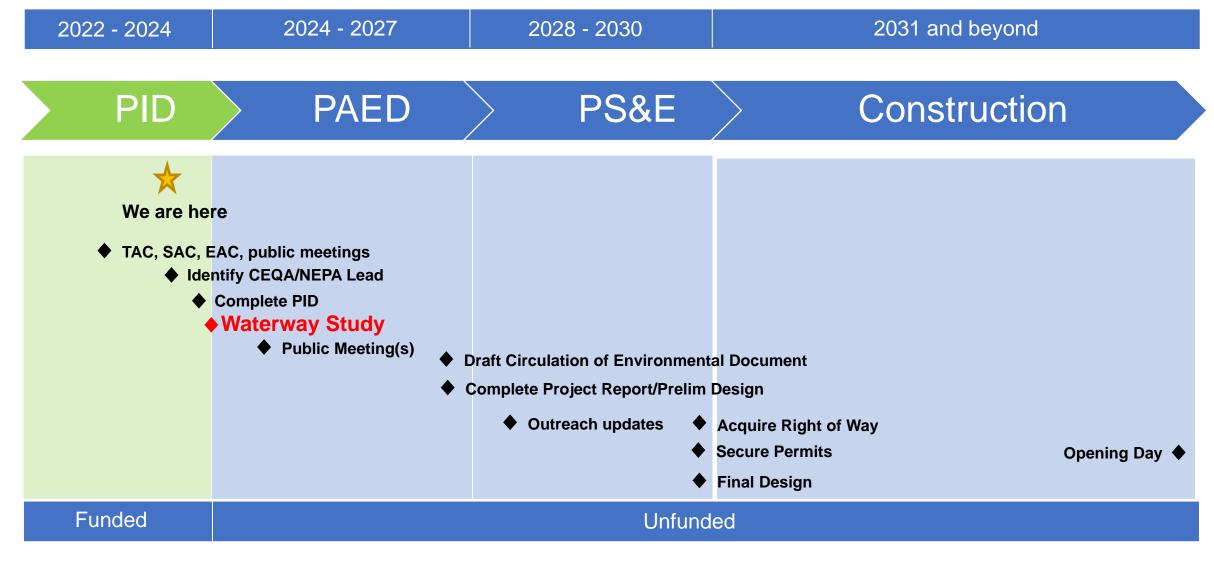
- Much support for the project: for commuting, recreating, accessing services
- Would greatly enhance Bay Trail connection
- Concerns from boaters and marinas about disruption of sailing and races
- Coast Guard navigational clearance requirements
- Concerns of new waterfront residents about view obstructions
- Needs to meet/exceed ADA requirements





Overall Project Schedule







Next Steps



- Complete PID
- Determine sponsor and environmental lead agencies
- Expand public engagement
- Develop implementation strategy
- Seek funds for next phase







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