

City Council Meeting July 18, 2023



Background

November 2022 – City Council Approved:

- 2-way bikeway on east side next to Wood School (Shore Line to Otis)
- 1-way parking/bollard-protected bikeways on each side of street (Otis to Encinal)
- No decision on segment from Encinal to Clement

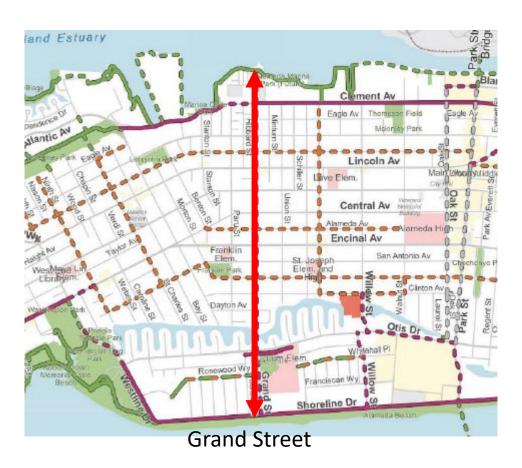
<u>January - July 2023</u> - Staff retained new transportation consultant & engaged community:

- Considered design for final half of Grand from Encinal to Clement
- Developed options without budget and curb-to-curb constraints used with 2022 work
- Developed four design options for the entire corridor
- Held two workshops: one in-person, one virtual. Solicited comments online.
- Transportation Commission met and endorsed staff recommendation

Why is Grand Street important?



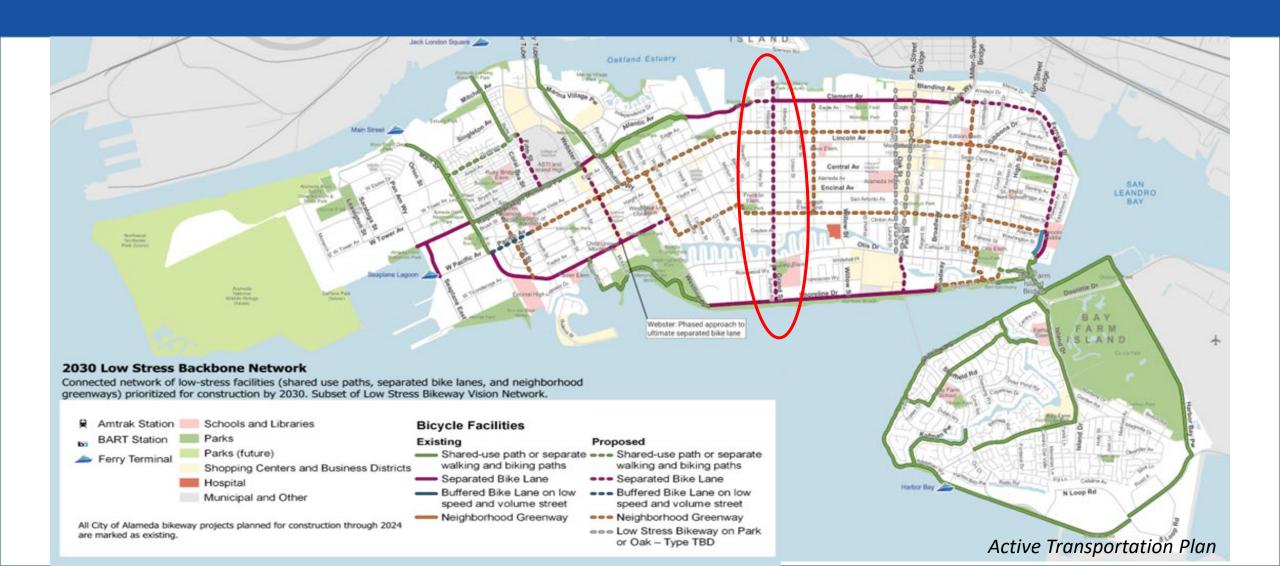




A critical connector:

- Northern to southern waterfront
 - One of only two north/south streets between Eighth St and Park St
- Cross Alameda Trail and Shore Line Dr, two major east-west, low stress bikeways (both two-way bikeways)

Important Link in Citywide Low Stress Network



A Key School Access Route

Grand St travels through the center of Wood Middle School enrollment area (shown in green)



A High Injury Corridor

- City of Alameda, Vision Zero Action Plan
- Countywide, Alameda CTC Countywide Active Transportation Plan
- Region, MTC regional High Injury Network

Collisions on Grand St disproportionately affect youth and elders. 2013 -2022 data:

- 39% of bicyclists injured in collisions were youth under age 18
- 86% of pedestrians injured or killed in collisions were elders age 65+



Staff Recommendation

- Approve design for continuous 2-way bikeway on Grand St from Shore Line Dr to Clement Ave
- Appropriate \$4,675,000 (\$3,375k in new funding) to complete design and construction of 2-way bikeway, pedestrian & intersection improvements from Shore Line Dr to Encinal Ave
 - Begin construction:
 - 2024: Shore Line to Otis
 - 2025: Otis to Encinal

Corridor Study Results: 4 Options Considered

- 1) Council-Approved Design (November 2022):
 - Segment A: Shoreline to Otis:
 - 2-way bikeway on east side next to Wood School
 - Segment B: Otis to Encinal:
 - 1-way parking/bollard-protected bikeways on each side of street
 - Segment C: Encinal to Clement: TBD with further study
- 2) Alternative #1: 2-way bikeway for whole corridor (Shore Line to Clement)
- 3) Alternative #2: 1-way raised bikeways on each side of street (Otis to Clement)
- 4) Alternative #3: Enhanced raised 1-way bikeway (Otis to Clement)

Alternatives are similar in many ways

	Council Approved Design	Alternative 1	Alternative 2	Alternative 3
2 travel lanes	✓	✓	✓	✓
Pedestrian improvements	✓	\checkmark	\checkmark	✓
Low stress, separated bike lanes	✓	✓	✓	✓
Bikeway raised to sidewalk level (Otis to Clement only)		\checkmark	\checkmark	\checkmark
Auto parking on both sides of street, at the curbs		✓	✓	✓
Curb to curb street width narrowed (Otis to Clement only)		✓	✓	•

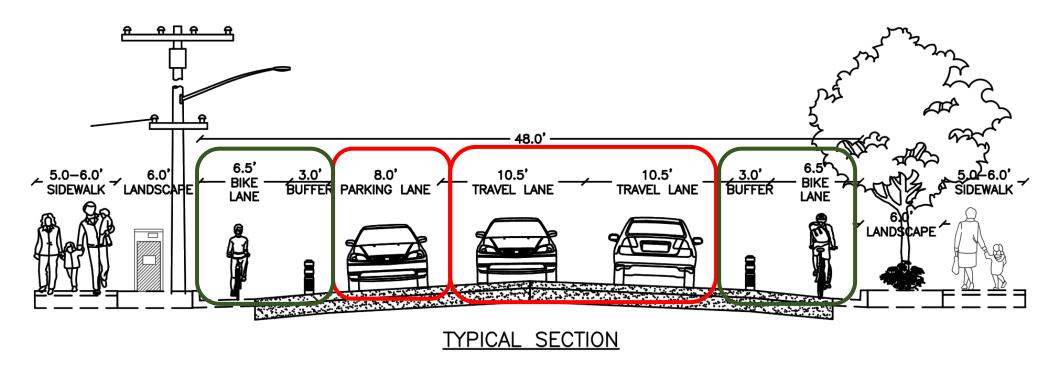
Council-Approved design for Shore Line to Otis (Segment A) 2-way bikeway on east side

Recommended by Staff



- Approved by Council in 2022
- Parking/bollard-protected, on east side of street, next to Wood School
- Fully funded using \$827,000 grant funding (+ local funds)
- Will be ready for construction in 2024
- Strong community support
- No changes recommended

Council-Approved design for Otis to Encinal (Segment B) 1-way bikeways



- Bikeways on both sides of street, protected by parked cars or bollards
- Parking for half blocks only, on each side of street ("chicane")
- Can be ready for construction in 2024

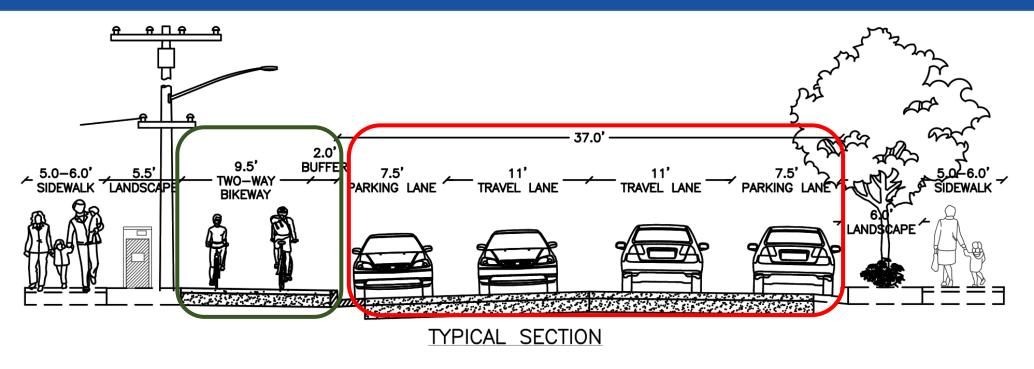
Council-Approved design *extended North*Encinal to Clement (Segment C) 1-way bikeways

- Bikeways on both sides of street, protected by parked cars or bollards
- 60-75% parking loss
- More frequent driveways in Segment C, so more parking impacts than Segment B



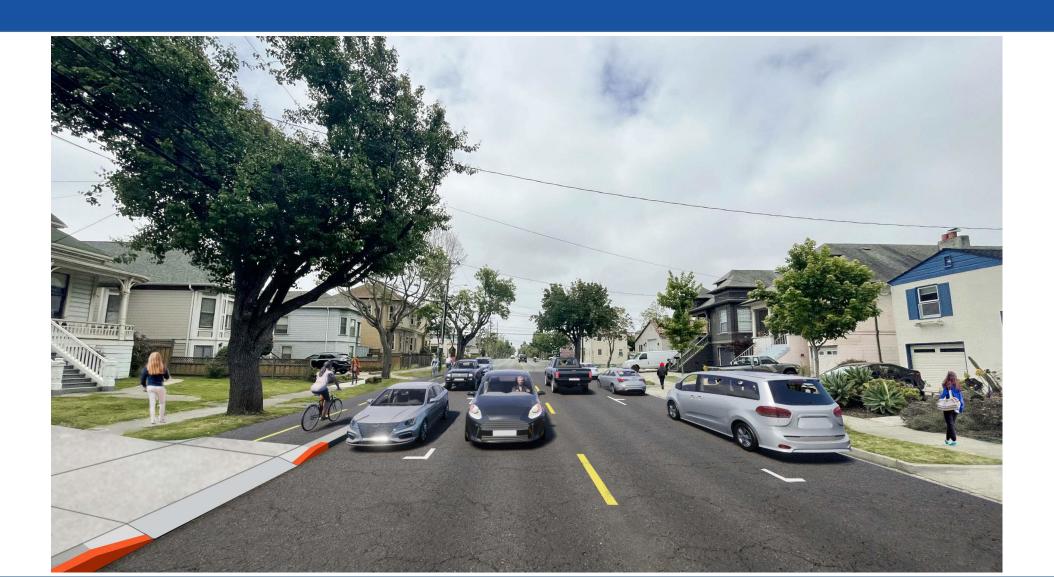
Alternative #1 Otis to Clement Raised 2-way Bikeway on east side

Recommended by Staff



- Moves curb 11 ft. to create 2-way raised bikeway on east side of Grand
- Street width curb to curb is reduced from 48' to 37' wide
- Parking on both sides, at curb

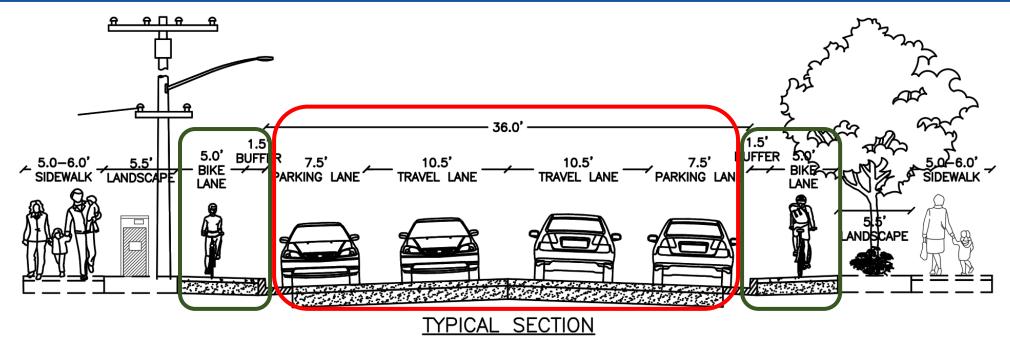
Alternative #1: Raised 2-way Bikeway



Benefits of Continuous 2-way Bikeway

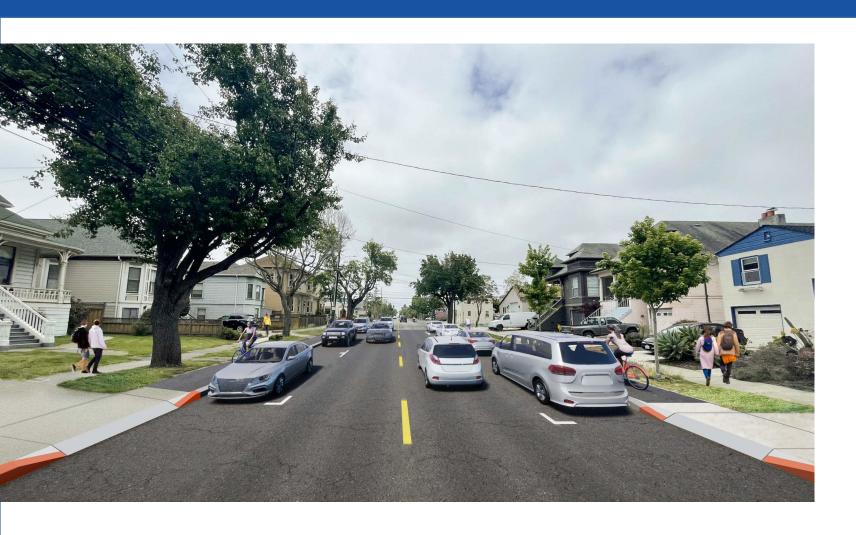
- Creates continuous bikeway type for full Grand St corridor
- Allows people biking to pass one another while riding in same direction
- Allows children to ride side-by-side on way to/from school
- Protects people biking with curb separation between parked cars and bikeway
- New intersection improvements will reduce conflicts between turning motorists and bicyclists at signalized and un-signalized crossings
- Less striping and plastic bollards
- Parking is at curbs, not floating
- Less parking loss (5% to 15% total reduction)

Alternative #2: Raised 1-way Bikeways



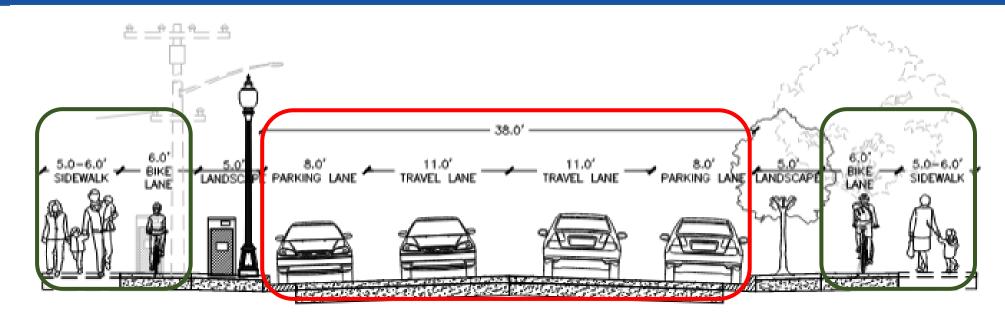
- Moves curbs 6' on both sides of street, for 1-way raised bikeway on each side of street
- Street is reduced from 48' to 36' wide
- Parking on both sides, at curbs

Alternative #2: Raised 1-way Bikeways



- Intersection/driveway crossings more intuitive than 2-way bikeway
- Narrowest bikeways of all Alternatives
- Narrowest curb to curb width (for cars)
- More expensive and more parking loss than Alternative #1

Alternative #3: Enhanced Raised 1-way Bikeways



- Moves curb 5' on each side of street, reducing street from 48' to 38' wide
- Moves all utilities and replaces mature trees to allow for 1-way bikeways next to sidewalks
- Most expensive and takes longest to build of all alternatives

Alternative #3: Enhanced Raised 1-way Bikeways

- Most separation between bicyclists and cars
- Intersection/driveway crossings more intuitive than 2-way bikeway
- Parking at curbs
- Less parking loss (10-30%) than Council-Approved, but more than Alternative #1
- Most expensive and longest to build of all alternatives
- Removes all mature trees, and replaces with younger, smaller trees



Cost to Implement Staff Recommendation: Alternative #1

- Total project cost (Shore Line to Clement) = \$14,830,000
- Shore Line to Encinal **only** = \$7,110,000
 - Previously allocated to project = \$3,735,000
 - Tonight's recommendation: Increase total project allocation by \$3,375,000
 - Includes appropriating \$2,000,000 from General Fund Residual Fund Balance
- Encinal to Clement only = \$7,720,000
 - Staff to seek grant funding

Recommendation

Fund/Project	Amount
C13000 Traffic Signals and Systems	
Reduce Contractual Services Expense and Reallocate	\$150,000
CIP C65100 Otis Drive Safety Improvements	
Reduce Contractual Services Expense and Reallocate	\$75,000
Fund 100 - General Fund	
Appropriate from Residual Fund Balance	\$2,000,000
Fund 231 - Measure BB Local Streets and Roads	
Appropriate from Fund Balance	\$1,150,000
Subtotal New Funding	\$3,375,000
CIP C61000 Street Safety - General Funds	
Reduce Contractual Services Expense and Reallocate*	\$1,300,000
CIP C11000- Grand Street Increase Contractual Services Expense Total	\$4,675,000

Recommendation

- Approve an updated design for Grand Street Safety Improvement Project for a continuous two-way bikeway from Shore Line Dr to Clement Ave
- Invalidate and set aside all prior decisions regarding Grand Street Safety Improvement Project concept and plan previously made at Council meetings on 10/4/22, 10/18/22 + 11/01/22
- Adopt Resolution increasing revenue and expenditure appropriations for FY 2023-24 in the Grand Street project by \$4,675,000 for design and construction of 2-way bikeway, pedestrian and intersection improvements on Grand St from Shore Line Dr to Encinal Ave
 - Begin construction of Segment A in 2024; and Segment B in 2025