## City of Alameda General Fund Proposed Budget April 16, 2015



## Budget Presentation Outline

- General Fund FY 14-15 Review
- General Fund Budget Overview
- General Fund Budget: Revenue / Expenditure Projections
- Budget Highlights
- Council Direction on Proposed Budget


## General Fund FY14-15 Review

FY14-15 projected to have a surplus at the end of year: (in millions)

|  | End of |  |
| :---: | :--- | :--- |
| Budget | Current year |  |
| (Revised) | (Projection) | Change |


| Beginning Available Fund Balance | \$ | 29.1 | \$ | 29.1 | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues \& Transfers In |  | 74.7 |  | 80.5 |  | 5.8 |
| Expenditures |  | (70.9) |  | (68.0) |  | 2.9 |
| Transfers Out |  | (11.9) |  | (11.9) |  | - |
| Annual Operating Results |  | (8.1) * |  | 0.6 |  | 8.7 |
| Ending Available Fund Balance | \$ | 21.0 | \$ | 29.7 | \$ | 8.7 |
| \% of annual expenditures and transfers out |  | 25\% |  | 37\% |  |  |

*\$8.1 million is a result of additional Transfers Out due to surplus in FY 13-14.

## General Fund FY 14-15 Review (continued)

As a result of better than anticipated revenues, City Council Approved General Fund Budget Amendment of $\$ 11.4$ million (December 2014):


Uses of Available Funds


## Proposed General Fund FY 15-16 and FY 16-17 Budget Overview

Staff prepared initial budget estimates for FY15-16 through FY19-20:

- Projected surplus of $\$ 1.3$ million in FY15-16
- Projects deficits of $\$ 1.1$ million in FY 16-17 and $\$ 2.7$ to $\$ 5.3$ million annually from FY17-18 thru FY19-20
- FY 19-20 projected General Fund Available Balance is at $20 \%$
- Assumes revenue changes from -2 to 10\% annually depending on the source
- Incorporates new and projected Miscellaneous/Safety PERS rates, including additional employee contributions for PERS and health costs


## General Fund Budget Overview (continued)

## 5-Year Forecast for FY 15-16 through FY 19-20 (in millions)

15-16 16-17 17-18 $\xrightarrow{18-19} \xrightarrow{19-20}$

Beginning Fund Balance
Revenues
Transfers In

| \$ | 29.6 | \$ | 30.9 | \$ | 29.9 | \$ | 27.2 | \$ | 23.2 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 81.4 |  | 81.6 |  | 82.8 |  | 84.0 |  | 85.2 |
|  | 0.5 |  | 0.5 |  | 0.5 |  | 0.5 |  | 0.5 |
|  | (80.5) |  | (83.1) |  | (85.9) |  | (88.4) |  | (91.0) |
|  | 1.3 |  | (1.1) |  | (2.7) |  | (4.0) |  | (5.3) |
| \$ | 30.9 | \$ | 29.9 | \$ | 27.2 | \$ | 23.2 | \$ | 17.9 |
|  | 38\% |  | 36\% |  | 32\% |  | 26\% |  | 20\% |

Ending Available Fund Balance assumes no cost-saving measures are taken after 15-16.

## General Fund Budget Overview Revenue and Expenditure Trends (in millions)



## General Fund Budget Overview Major Revenue Sources - \$81.9 Million FY15-16

| - Property Tax |
| :---: |
| - Sales Tax |
| - Utility User Tax |
| ■ Property Transfer Tax |
| - Franchise Tax |
| - Motor Vehicle In Lieu |
| $\square$ Other Taxes |
| - Departmental Revenues |
| - Cost Reimbursement |
| Transfers $\ln /$ Loan repayment |

## General Fund Overview Revenue Assumptions

|  | 13-14 |  | 14-15 |  | 15-16 | 16-17 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Projected | Actual | Projected | Actual | Projected | Projected |
| Property Tax | 0.4\% | 10.3\% | 2.9\% | 11.9\% | 2.6\% | 1.0\% |
| Sales Tax | 4.6\% | 4.7\% | 4.9\% | 14.8\% | 4.0\% | 2.9\% |
| Utility User Tax | -4.3\% | -2.3\% | 0.0\% | -4.0\% | -2.1\% | -2.1\% |
| Property Transfer Tax | -4.1\% | 25.7\% | 1.0\% | 35.1\% | -4.9\% | 8.0\% |
| Franchise Tax | 3.6\% | 6.4\% | 1.4\% | -0.7\% | -12.2\% | 16.6\% |
| Motor Vehicle In Lieu | 2.4\% | 2.9\% | 5.2\% | 3.0\% | 3.0\% | 2.2\% |
| Transient Occupancy Tax | 5.2\% | 9.8\% | 3.0\% | 7.1\% | 3.0\% | 10.2\% |
| Departmental Revenues | 8.2\% | 2.5\% | -7.1\% | -1.4\% | -4.6\% | 0.1\% |
| Other \& Transfers In | 16.3\% | 4.7\% | -2.4\% | 3.2\% | 21.8\% | -20.0\% |
| Total | 2.9\% | 6.9\% | -5.5\% | 7.7\% | 1.8\% | 0.2\% |

## General Fund Budget Overview



## General Fund Budget Overview



## General Fund Budget Overview (continued)

## Use of One-Time Funds

$>$ In FY 15-16 General Fund received from Alameda Municipal Power (AMP) a repayment of a prior interfund Ioan of $\$ 2.2$ million.
> This loan repayment is offset by reduction of Franchise Fees of \$1.0 million creating net surplus to General Fund of $\$ 1.2$ million.
> In FY 16-17 AMP Franchise Fee returns to normal.

## General Fund Budget Overview (continued)

## Transfers In From Other Funds

(in millions)
$\xrightarrow{\text { Projected }}$

| Parking Meter | $\$$ | 0.38 |
| :--- | :--- | :--- |
| Bayport Municipal Services District |  | 0.05 |
| Assessment District - CFD1 |  | 0.06 |
|  | Total | \$ |

## General Fund Budget Overview Major Expenditures Assumptions

- Assumes health increases of 4\% in 15-16 and 3\% in 16-17, (incorporating cost sharing provisions of MOUs);
- Assumes departmental OPEB contributions to OPEB internal service fund increase 7\% in FY 15-16 and stay flat in FY 16-17;
- Incorporates PERS smoothing increases based on most recent CaIPERS annual valuation
- Incorporates other provisions of current MOU agreements, estimates salary increases based upon the increase in BRI ( $2 \%$ for 2016 and $2 \%$ for 2017)
- Assumes no inflation increases for all non-personnel expenses in all years unless existing contracts allow for it.
-Reflects filling vacancies on a realistic time line. This is a change from past assumption of funding full staffing as of July $1^{\text {st }}$.


## General Fund Proposed Expenditures Budget by Department FY15-16

 (in millions)

## General Fund Proposed Expenditures Budget by Department FY 16-17 (in millions)



## General Fund Budget Major Expenditure Categories FY15-16



## General Fund Budget Major Expenditure Categories FY16-17



## General Fund Budget



## General Fund Budget



## General Fund Budget



* Without amended labor contracts


## General Fund Budget Infrastructure and Deferred Maintenance

> Sidewalks - \$10.5 million
> Streets - \$13 million "good" condition and \$60 million "very good" condition
> Buildings/City Facilities - \$10-\$20 million
> Stormwater - \$45 million

## General Fund Budget Overview Infrastructure and Deferred Maintenance

## Proposed Funding:

(in millions)

|  | FY 15-16 | FY 16-17 | Sources |
| :---: | :---: | :---: | :---: |
| Sidewalks | 1.5 | \$ 1.5 | Gas Tax, Construction Improvement Tax, General Fund |
| Streets | 5.0 | 5.0 | Measure B/BB, Vehicle Registration Fees, Gas Tax, Sewer Fund |
| Buildings/Facilities | 0.8 | 0.8 | Departmental allocations |
| Stormwater | 3.1 | 3.1 | Stormwater Fee |
| Total | \$ 10.3 | \$ 10.3 |  |

## General Fund Budget Transfers Out

- Capital Projects / Maintenance - \$520K 15-16 and \$465K 16-17
- Recreation Fund - $\$ 1.6$ million in 15-16 and 16-17
- Library - $\$ 2.0$ million in 15-16 and 16-17
- Vacation payouts - \$0.25 million in 15-16 and 16-17
- Police/Fire Pension Plans (1079 \& 1082) - \$1.9 mil 15-16 and \$2.0 mil 16-17
- Debt Service Payments - $\$ 1.0$ mil 15-16 and $\$ 1.0$ mil 16-17
- Includes 2013 COPS for Emergency Operations Center
- Other Transfers Out - \$0.5 mil in 15-16 and 16-17


## General Fund Budget Authorized Positions Additions

## New positions in FY 15-16:

* Director of Technology and Innovation*
* Information Technology Services Coordinator*
* Administrative Services Coordinator - Resiliency

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## General Fund Budget Overview

## 5-Year Forecast for FY 15-16 through FY 19-20 (in millions)

|  | 15-16 |  | 16-17 |  | 17-18 |  | 18-19 |  | 19-20 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Beginning Fund Balance | \$ | 29.6 | \$ | 30.9 | \$ | 29.9 | \$ | 27.2 | \$ | 23.2 |
| Revenues |  | 81.4 |  | 81.6 |  | 82.8 |  | 84.0 |  | 85.2 |
| Transfers In |  | 0.5 |  | 0.5 |  | 0.5 |  | 0.5 |  | 0.5 |
| Expenditures \& Transfers Out |  | (80.5) |  | (83.1) |  | (85.9) |  | (88.4) |  | (91.0) |
| Annual Operating Results |  | 1.3 |  | (1.1) |  | (2.7) |  | (4.0) |  | (5.3) |
| Ending Fund Balance | \$ | 30.9 | \$ | 29.9 | \$ | 27.2 | \$ | 23.2 | \$ | 17.9 |
| \% of annual expenditures and transfers out |  | 38\% |  | 36\% |  | 32\% |  | 26\% |  | 20\% |

Ending Available Fund Balance assumes no cost-saving measures are taken after 15-16.

## Closing the Gap for 16-17 Proposed Solutions

> Use a portion of the General Fund balance reserve over 25\% to assist with funding of PERS 5-year projected smoothing
> Increase/expand outdated Utility User Tax (UUT) in 2016 election
>Reduce General Fund contributions to Equipment Replacement Fund
$>$ Request departments to cut $1.4 \%$ of the budget
$>$ Delay hiring and use vacancy savings to reduce annual deficit
$>$ Reduce labor budgets for part-time staffing and overtime costs
> Potential savings of $\$ 0.25$ million in Fire Department overtime budget upon approval of SAFER grant

## Other Budget Considerations

- Expired SAFER Grant funding for 6 firefighters (2015); waiting for results of grant award (Fall 2015); absent the award Fire Department overtime budget will be $\$ 0.5$ million
- Funding of OPEB costs and proposed contracts
- Funding pension (PERS) smoothing costs
- Continuing decline of Utility User Tax
- Contribution to deferred maintenance (city-wide issue)
- Non-safety labor contracts due to expire in December 2015
- Increased cross-departmental maritime demands without expertise and resources to address


## Budget Good News

* FY 13-14 and FY 14-15 outperformed all expectations
* General Fund maintains or exceeds City Council's 20\% reserve policy for the next five years
* No significant decrease in direct services to the community


## General Fund Budget Overview (continued)

## 5 Year Projections for FY11-12 through 15-16 (In Millions)

|  | $\mathbf{1 1 - 1 2}$ | $\mathbf{1 2 - 1 3}$ | $13-14$ | $14-15$ | $\mathbf{1 5 - 1 6}$ |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Revenues | $\$ 67.3$ | $\$ 68.6$ | $\$ 70.7$ | $\$ 72.8$ | $\$ 75.0$ |
| Expenses | 73.5 | 74.9 | 78.6 | 80.9 | 83.4 |
| Deficit For Year | $\$(6.2)$ | $\$(6.3)$ | $\$(7.9)$ | $\$(8.1)$ | $\$(8.4)$ |
| Ending Available <br> Fund Balance | $\$ 8.9$ | $\mathbf{\$ ~ 2 . 6}$ | $\$(5.3)$ | $\$(13.4)$ | $\$(21.8)$ |

Ending Available Fund Balance assumes no cost-saving measures are taken.

## General Fund Budget Overview

## 5-Year Forecast for FY 15-16 through FY 19-20 (in millions)

| Beginning Fund Balance | 15-16 |  | 16-17 |  | 17-18 |  | 18-19 |  | 19-20 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | 29.6 | \$ | 30.9 | \$ | 29.9 | \$ | 27.2 | \$ | 23.2 |
| Revenues |  | 81.4 |  | 81.6 |  | 82.8 |  | 84.0 |  | 85.2 |
| Transfers In |  | 0.5 |  | 0.5 |  | 0.5 |  | 0.5 |  | 0.5 |
| Expenditures \& Transfers Out |  | (80.5) |  | (83.1) |  | (85.9) |  | (88.4) |  | (91.0) |
| Annual Operating Results |  | 1.3 |  | (1.1) |  | (2.7) |  | (4.0) |  | (5.3) |
| Ending Fund Balance | \$ | 30.9 | \$ | 29.9 | \$ | 27.2 | \$ | 23.2 | \$ | 17.9 |
| \% of annual expenditures and transfers out |  | 38\% |  | 36\% |  | 32\% |  | 26\% |  | 20\% |

Ending Available Fund Balance assumes no cost-saving measures are taken after 15-16.

## Council Direction on Proposed Budget

- Proposed expenditure reductions in FY 16-17
- Potential use of a portion of FY 15-16 surplus in FY 16-17
- Other Cost Savings/Revenue Enhancements


## Next Steps

April 7, $2015 \quad 1^{\text {st }}$ Council Budget workshop on OPEB (Completed)

April 16, 2015

April 29, 2015

May 12, 2015

June 2, 2015
$2^{\text {nd }}$ Council Budget workshop
Preliminary General Fund Budget, CIP and deferred maintenance $3{ }^{\text {rd }}$ Council Budget workshop Departmental presentations $4^{\text {th }}$ Council Budget workshop Departmental presentations Council Budget adoption


## Questions?



Budget Study Session - April 16, 2015


[^0]:    * Positions are equally shared between General Fund and Alameda Municipal Power (AMP)

