

# **MEMORANDUM**

To: City of Alameda

From: Nelson\Nygaard

Date: April 29, 2015

Subject: Alameda Point Site A TDM Compliance Strategy - Financial Program

## **OVERVIEW**

This memorandum provides a summary of the estimated financial program for the Site A TDM Compliance Strategy. It includes *conceptual*, *planning-level cost estimates* for the proposed trip reduction and transportation strategies. Also included are planning-level revenue estimates for the program, primarily derived from the residential and non-residential property transportation fee assessments and public parking revenue.

It is important to emphasize that this a "best estimate" of costs and revenues based on available information and comparables from similar programs. As the programs and services move towards implementation, more refined financial planning should be performed by the developer, City, and TMA. For example, the transit service to BART will require detailed service planning, schedule development, and route timing to finalize service costs. Transit passes and subsidies are also based on assumptions about future per pass costs and the number of people who will participate in the programs. All financial estimates should be updated as Site A is approved and moves towards construction, and then updated on an ongoing basis. Costs will also need to be refined as the tenant and resident mix develops over time.

## SUMMARY OF COSTS AND REVENUES

Based on the programs and service described in the Site A Compliance Strategy, it is assumed that the TDM program will be self-sustaining by project build out. As appropriate, any surplus revenue would be reinvested back into enhancing or augmenting TDM programs.

In the initial phases, however, it is likely that the property assessments and other revenue streams will not fully cover the costs of the TDM program. Being "first in," the developer and its successors will bear an additional financial burden. As further development occurs in Alameda Point, the transportation assessment and parking revenue should increase.

Figure 1 provides a summary of the financial program. One-time capital costs¹ are separated from on-going costs. In general, cost estimates are based on an assumption of two residents per unit,

<sup>&</sup>lt;sup>1</sup> Major infrastructure costs, such as the ferry terminal, BRT and transit infrastructure, bicycle network, bicycle parking, or parking facilities are not included in this financial program.

#### ALAMEDA POINT SITE A TDM PLAN | FINANCIAL PROGRAM

Alameda Point Partners

for a total of 1,600 residents and a total of 803 employees<sup>2</sup>. Other assumptions made for purposes of these calculations are noted in Figure 1.

On the revenue side, the TMA will be primarily funded by an annual assessment rate per unit and per square foot for other uses. Assessment rates are based on similar projects recently approved within the City of Alameda, but may be adjusted prior to approval of the Site A development plan. The second primary revenue stream is public parking revenue. Future parking revenue is difficult to predict, especially in an area without existing pricing, as so many factors ultimately determine the amount of revenue generated. The public parking revenue should be seen as a best estimate, and include the following assumptions:

- All on-street spaces are priced on "day one"
- A more limited amount of public off-street parking is available and priced in the initial phase, but will grow as the site is developed
- 6 days of pricing per week for 9 enforcement hours per day
- Initial pricing is as low as possible and will likely increase over time to respond to growing demand
- Net zero revenue is generated from enforcement, as all citation revenue is used to finance enforcement costs
- Creation of a Parking Benefit District (PBD) for Alameda Point, in which 80% of public
  parking revenue is used to directly finance TDM programs specifically within Site A. The
  remaining 20% of revenue can be used to finance enforcement and/or other TMA
  operational costs.

The assessments and parking revenue will provide a portion of the TMA funding, but it is envisioned that the TMA will need to seek out additional funding sources, as articulated by the 2014 TDM Plan: "In addition to special taxes paid annually by property owners to fund the Plan, it is the responsibility of the TMA staff to regularly seek additional sources of funds, which may be available from federal, state, and regional sources." The financial program assumes an annual funding steam of \$100,000 from "local and regional" sources in the first phase, such as TMA-secured grants, fee-for-service, or shuttle fare revenue, or other local (non-General Fund) contributions. In the first phase it is assumed \$50,000 would come from contributions from other areas of Alameda Point. The "local and regional" revenue would likely decline as the project is built out and more revenue is available from the assessments and public parking.

<sup>&</sup>lt;sup>2</sup> Assumption of 0.75 employees per 1,000 sq. ft. of retail space and 2 employees per 1,000 sq. ft. for commercial uses.

<sup>&</sup>lt;sup>3</sup> Page 47 of Alameda Point TDM Plan.

Figure 1 Site A Compliance Strategy - Financial Program Estimates<sup>4</sup>

#### **Program Expenditures** Phase 2 Phase 3 / Build Out Phase 1 **Program** Description **Assumptions** Annual Annual Annual One-time One-time One-time **Ongoing** Ongoing Ongoing Weekday, peak-period service to BART. 15-minute frequency. Six hours of daily service (6-9 AM and 4-7 **BART Shuttle** Public shuttle service to BART. N/A \$367,560 N/A \$367,560 N/A \$367,560 PM). \$80 per hour operating cost (all-inclusive) N/A \$117,990 N/A \$142.106 \$198.981 AC Transit EasyPass AC Transit pass to all employees and residents. AC Transit pass to all employees and residents. Approximately \$82 per pass per year. N/A Clipper Cash Subsidy Additional monthly transit subsidy to employees. Assumes \$50 monthly subsidy to employees only. Based on existing and future mode splits. N/A \$8,352 N/A \$11,160 N/A \$77,103 \$42,436 **TDM Coordinator** On-site staff member to implement and administer TDM programs Assumes 50% FTE at \$80,000 per year (including benefits). 3% compensation increase per phase. N/A \$40,000 N/A \$41,200 N/A Transportation Representatives Representatives for HOAs and commercial tenants. Unpaid positions required as part of HOA and lease agreements. N/A \$0 N/A \$0 N/A \$0 \$0 Website TMA and transportation website. To be funded and maintained by City in Phase 1. \$3,000 annual ongoing costs in Phases 2 and 3. N/A N/A \$3.000 N/A \$3.000 \$5.000 Transportation Handbooks Handbooks to be distributed to each residential unit/employee. Assumes all handbooks are electronically distributed. N/A N/A \$5.000 N/A \$5.000 \$750 \$4.500 Information Kiosks One kiosk per residential/commercial parcel. Average \$1,500 unit cost. \$150 per unit ongoing costs. \$7.500 \$7.500 \$1.500 \$1.950 Kiosk for transportation information. \$7,500 \$1,125 \$7,500 \$2,250 \$7,500 \$3,375 Bike Sharing 45-bike "loaner" program for residents and employees. \$500 per bike purchase plus \$75 annual operating per bike. 15 bikes added per phase. \$2,500 \$250 \$2,500 \$500 \$1,500 \$650 On-site Bike Repair Stations \$500 per station. One station per parcel. \$50 per station in ongoing costs. DIY bicycle fix-it stations. Publicly accessible car sharing vehicles. Funded by car share operator, who will not require an operating subsidy. \$0 \$0 \$0 \$0 \$0 \$0 Car sharing N/A \$14,000 \$14,000 \$14,000 Monitoring Annual monitoring program and report. Proportional share based on Site A's estimated share of trips (\$35,000 per year). N/A N/A Pre-tax employee benefits Costs covered by employer/tenant. N/A \$0 N/A \$0 N/A \$0 Pay for transit passes with pre-tax earnings. Parking cash out Financial subsidy equal to the value of employer-paid parking. Costs covered by employer/tenant. N/A \$0 N/A \$0 N/A \$0 Only active with Phase 3 commercial. Costs per 2014 Alameda Point TDM Plan. N/A \$0 N/A \$0 N/A \$14,400 Rideshare subsidies Financial subsidy to employees for vanpooling or carpooling. N/A \$0 N/A \$0 N/A \$0 Rideshare matching Facilitate carpool and vanpool partners. Managed by TMA and utilize existing 511.org \$0 \$0 \$0 Provide unscheduled ride home for non-SOV commuters N/A N/A N/A Guaranteed Ride Home Managed by TMA and utilize existing Alameda County program. Bike Buddy / Education Program Provide educational classes and facilitate biking partners N/A \$0 N/A \$0 N/A \$0 Costs included in TDM Coordinator position. \$0 Telecommute / Flexible Work N/A \$0 N/A N/A \$0 Provide telecommute options and flexible work schedules. Costs included in TDM Coordinator position. **TOTAL EXPENDITURES** \$17,500 \$555,027 \$17,500 \$588,276 \$13,500 \$728,455 **Program Revenues** Phase 3 / Build Out Phase 2 (Annual) Source Description **Assumptions** Phase 1 (Annual) (Annual) \$325,750 \$398,450 \$587.349 Transportation Assessments Annual assessments to fund transportation programs. \$350 per apartment/condo, \$550 per townhome, and \$.55 per non-residential square foot. Estimated revenue generated from public on-and off-street Assumes on- and off-street public parking is priced on day-one. Would require creation of a Parking \$133,764 Parking Revenue \$111,102 \$214,531 Benefit District (PBD) for Alameda Point, with 80/20 split to TDM/non-TDM expenditures. parking. Potential revenue sources include: regional grants, fee-for-service, shuttle fares, or other local (non-Local and Regional Revenue Other local and regional funding sources. \$100,000 \$75.000 \$25.000 General Fund) sources, as feasible. Assumes \$50k in Phase 1 from other areas of Alameda Point. Sub-total \$536,852 \$607,214 \$826,880 As "first in" the Site A developer and its successors would provide gap funding in initial phases. By Phase 3/Build Out it is assumed that Site A's TDM program is self-sustaining. Any surplus revenue would be Revenue Gap Additional revenue required to fund TDM programs. (\$35,675)\$1,439 \$84,925 reinvested back into TDM programs, as appropriate **TOTAL REVENUES** \$501,178 \$608.653 \$911.805

<sup>4</sup> Major infrastructure costs, such as the ferry terminal, BRT and transit infrastructure, bicycle network, bicycle parking, or parking facilities, are not included in this financial program.